



# ARJIS

Automated Regional Justice  
Information Systems



CRIMINAL JUSTICE RESEARCH

## MANAGEMENT COMMITTEE

### Tom Zoll, Chair

*Carlsbad Police Department*

Richard Emerson

*Chula Vista Police Department*

Robert Hutton

*Coronado Police Department*

Vacant

*El Cajon Police Department*

Duane White

*Escondido Police Department*

Alan Lanning

*La Mesa Police Department*

Adolfo Gonzales

*National City Police Department*

Vacant

*Oceanside Police Department*

Pat Drummy

*San Diego Police Department*

Bill Gore

*San Diego Sheriff's Department*

Pamela Scanlon

*Director, ARJIS*

Cynthia Burke

*Director, Criminal Justice Research*

Jeff Tayman

*Director, Technical Services*

# CHIEFS'/SHERIFF'S MANAGEMENT COMMITTEE

Wednesday, April 6, 2005  
9:30 a.m.

San Diego Police Western Division  
5215 Gaines Street  
San Diego, CA

## AGENDA HIGHLIGHTS

- INTEROPERABILITY AND COMMUNICATION INITIATIVE
- ALLOCATION OF ARJIS RESERVE FUNDS
- APPROVAL OF DRAFT FY 2006 OVERALL WORK PROGRAM AND BUDGET
- CRIME IN THE SAN DIEGO REGION 2004

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# CHIEFS'/SHERIFF'S MANAGEMENT COMMITTEE AGENDA

Wednesday, April 6, 2005

9:30 a.m.

ITEM #	RECOMMENDATION
1. ROLL CALL	
2. APPROVAL OF MARCH 2, 2005 MINUTES	APPROVE
3. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS	
<p>Members of the public will have the opportunity to address the Management Committee on any issue within the jurisdiction of the Committee. Speakers are limited to three minutes each. Committee members also may provide information and announcements under this agenda item.</p>	

## REPORTS

4. PROPOSED PUBLIC SAFETY INTEROPERABILITY AND COMMUNICATION INITIATIVE (Chief Zoll)	APPROVE
<p>The SANDAG Board of Directors held their annual retreat in February 2005. An overview of public safety at SANDAG and the recent accomplishments of the Public Safety Committee were included as part of the agenda. A consensus has emerged on the need to focus our immediate attention on the issue of interoperability and communication. Toward this end, staff is proposing an initiative that would involve coordinating a series of workshops over the coming year. The purpose of these workshops would be to provide the latest information to local policy makers and public safety officials regarding what is the current status of interoperability across the nation, how does our region compare to other jurisdictions, what initiatives our region is currently working on, and what is required to bring ourselves up to the next level. Proposed presenters would include local, state, federal, and private representatives. Expected outcomes of this initiative would include establishing regional consensus regarding short-and long-term priorities, as well as the creation of a coordinated legislative program and action plan. Pending approval by the Management Committee, the Public Safety Committee will be asked to approve this initiative and direct staff to prepare a work program and budget for carrying it out.</p>	
+5. ALLOCATION OF ARJIS RESERVE FUNDS (Pam Scanlon)	APPROVE
<p>The Chiefs'/Sheriff's Management Committee has been reviewing the use of ARJIS reserve funds for identified priority projects. The first project, funding the testing and support of the Sheriff's new eSUN project, was approved by the Management Committee at their March meeting. The other three projects (Phase 2 of the development of Enterprise ARJIS, one-year partial funding for the Criminal Justice</p>	

Research Division's Substance Abuse Monitoring (SAM) Program, and Phases 2 and 3 of the Data Warehouse) are being presented today for approval. The attached reports outline the scope of these projects, the amount of the funds being requested, and the benefits of utilizing the ARJIS reserve funds in these areas.

**+6. APPROVAL OF DRAFT FY 2006 OVERALL WORK PROGRAM AND BUDGET (Cynthia Burke & Pam Scanlon)**

**RECOMMEND**

SANDAG's Draft FY 2006 Overall Work Program (OWP) and Budget was released for distribution and review by the Executive Committee at its March 11, 2005 meeting and is being shared with the Chiefs'/Sheriff's Management Committee today for approval. Pending approval by the Management Committee, the Public Safety Committee will be asked to recommend inclusion of the Criminal Justice Research Division and ARJIS work program and budget into the SANDAG OWP and budget to be approved by the Board.

**+7. CRIME IN THE SAN DIEGO REGION 2004 (Cynthia Burke)**

**INFORMATION/  
POSSIBLE ACTION**

As part of a cooperative agreement with local law enforcement agencies, the Criminal Justice Research Division is able to compile regional violent and property crime statistics on a bi-annual basis and provide a regional picture of changes and trends in crimes rates and numbers. This information is useful in determining how crime varies across jurisdictions and is impacted by prevention and enforcement strategies. An overview of recently released 2004 statistics will be presented.

**8. UPCOMING MEETINGS**

**INFORMATION**

The next meeting of the County Chiefs'/Sheriff's Management Committee is scheduled for May 4, 2005 at 9:30 a.m.

**9. ADJOURNMENT**

+next to an agenda item indicates an attachment

**San Diego Association of Governments**  
**CHIEFS'/SHERIFF'S MANAGEMENT COMMITTEE**

April 6, 2005

AGENDA ITEM NO.: **2**

**Action Requested: APPROVE**

**MANAGEMENT COMMITTEE DISCUSSION AND ACTIONS**  
Meeting of March 2, 2005

**1. ROLL CALL**

The meeting was called to order by Chair Tom Zoll at 9:32 a.m. See attendance sheet on last page.

**2. APPROVAL OF FEBRUARY 2, 2005 MEETING MINUTES (APPROVE)**

Upon a motion by Chief Emerson (Chula Vista Police Department) and a second by Interim Chief McClurg (El Cajon Police Department), the Management Committee unanimously approved the minutes of February 2, 2005.

**3. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS**

None.

**REPORTS**

**4. PUBLIC SAFETY COMMITTEE UPDATE (INFORMATION)**

Chair Zoll stated he attended the last day of the SANDAG Retreat. He gave a presentation on what we do and the needs assessment. The elected officials were extremely supportive of the presentation and discussion. Item #4 is the report going to SANDAG members on the summarized safety issues. The group focused on interoperability and communications in the region and there was interest to support these critical issues. The Board Members were interested in understanding more about public safety. The group recommended that public safety officials from Metropolitan Transit Systems (MTS) and North County Transit Department (NCTD) be invited to the Public Safety Committee meetings. Councilmember Jim Madaffer noted that if the elected officials had access to the incident notification system they could do a better job in informing the public. There was also discussion on membership of the PSC to include the participation of the military and tribal governments.

**5. ITS (INTELLIGENT TRANSPORTATION SYSTEM) OVERVIEW (INFORMATION)**

Samuel Johnson (SANDAG – ITS) and Bruce Churchill (National Engineering Technologies Group) gave a PowerPoint presentation. The objective is to build a framework for public safety, first responders, 911 centers, emergency management, and transportation. There are over 400 traffic sensors in the County. The SDPD has 25 cameras in the business district. The Port has a number of

cameras. The Coaster has ABL (to see where they are) and the San Diego Transit and North County Transit will be getting ABL. In the future there will be a 511 system giving personalized travel information. There is interest in looking into the use of increased surveillance via probes.

**Chief Zoll recommended that an informational meeting be set up for East, North, and South County so that agencies could send their communications people to look at ITS.** Pam Scanlon noted that it could interface to the CAD system, have control of cameras, and governance plays a good role. Chief Zoll stated this is important that all groups work together on technology issues so cross issues can be noted. Department of Homeland Security (DHS) has agreed to adopt the Department of Justice (DOJ) standards. **Chief Zoll directed ARJIS staff to put together a plan to set up the meetings.** Chief Zoll recommended Carlsbad for the North County site.

## 6. BORDER SAFE PROJECT UPDATE (INFORMATION)

This project is funded by a grant from Homeland Security. ARJIS has a verbal commitment for Phase 3. BorderSafe has funded the 65 devices (wireless devices). Chief Zoll inquired whether the Task Force Units use the wireless devices. Pam Scanlon said the devices are used by the Safe Task Force, Violent Crime Task Force, CATCH unit, JTTF, and the bike patrols. The Task Force units do not have a way to get the information without calling dispatch units. ARJIS is currently expanding to include Highway Patrol, Customs and Border Protection, Airport, and Coast Guard. Nine installations are funded by DHS. DHS and FBI are heavy users. It empowers officers to run their own queries to make a positive id.

Another component of the Project is the license plate reader proof of concept. A study was done involving stolen vehicles. Julie Wartell from the DA's office conducted the study. Five days of data were collected at six different border crossings. Over 780,000 records were involved. Privacy issues were addressed. John Lusardi (San Diego County District Attorney's Office) advised that any law enforcement officer may run a license plate for any reason. He noted that Chief Skip Carter (California Highway Patrol) uses license plate readers in the desert.

**Chief Zoll asked that Dave Decker's contact information be recorded in the minutes.**

Dave Decker, BorderSafe Program Manager  
Cell: (619) 572-1544  
Office: (619) 533-4241  
Fax: (619) 595-7859

## 7. BUSINESS AND TECHNICAL COMMITTEE UPDATES (INFORMATION)

Chairman Grigsby ARJIS is not getting a broad enough response from the survey on Enterprise ARJIS. He believes the survey is too cumbersome (12 pages in length) for a mass distribution; and ARJIS staff is modifying it to a more workable survey to be distributed throughout the ARJIS agencies. Chairman Grigsby **asked the Chiefs for managers to participate on the Business Committee to make decision and policy recommendations representing their respective agency.**

Pam Scanlon commented on the MOA from the Sheriff's Department. ARJIS is reviewing the MOA and holding meetings with the Sheriff to document change management and trouble identification and resolution procedures.

Pam Scanlon discussed the Technical Committee. Lieutenant Mike Lawton (San Diego Sheriff's Department) is the new Technical Chair. He is attending an eSun meeting today.

In regards to the Megan's Law Website, there is concern about being responsible for the information. Attachment 7 includes the minutes, attendance, and roles of the Technical and Business Committees.

**8. UPCOMING MEETINGS (INFORMATION)**

The next meeting of the County Chiefs'/Sheriff's Management Committee is scheduled for April 6, 2005 at 9:30 a.m. Chief Zoll said the priority will be the work schedule.

**9. ADJOURNMENT**

The meeting was adjourned at 11:00 a.m.

Key Staff Contacts: Pam Scanlon, (619) 699-6971; [psc@sandag.org](mailto:psc@sandag.org)  
Cynthia Burke, (619) 699-1910; [cbu@sandag.org](mailto:cbu@sandag.org)

**San Diego Association of Governments**  
**COUNTY CHIEFS' & SHERIFF'S MANAGEMENT COMMITTEE ATTENDANCE**  
**March 2, 2005**

<b>JURISDICTION</b>	<b>MEMBER NAME</b>	<b>ATTENDANCE</b>	<b>COMMENTS</b>
<b>CARLSBAD</b> POLICE DEPARTMENT	CHIEF TOM ZOLL (Chair) (Member)	<b>YES</b>	
<b>CARLSBAD</b> POLICE DEPARTMENT	CAPTAIN DALE STOCKTON (Alternate)		
<b>CHULA VISTA</b> POLICE DEPARTMENT	CHIEF RICHARD EMERSON (Member)	<b>YES</b>	
<b>CHULA VISTA</b> POLICE DEPARTMENT	(Alternate)		
<b>CORONADO</b> POLICE DEPARTMENT	CHIEF ROBERT HUTTON (Member)	<b>YES</b>	
<b>CORONADO</b> POLICE DEPARTMENT	(Alternate)		
<b>EL CAJON</b> POLICE DEPARTMENT	INTERIM CHIEF BILL MC CLURG (Member)	<b>YES</b>	
<b>EL CAJON</b> POLICE DEPARTMENT	(Alternate)		
<b>ESCONDIDO</b> POLICE DEPARTMENT	CHIEF DUANE WHITE (Member)	<b>NO</b>	
<b>ESCONDIDO</b> POLICE DEPARTMENT	CAPTAIN JIM MAHER (Alternate)	<b>YES</b>	
<b>LA MESA</b> POLICE DEPARTMENT	CHIEF ALAN LANNING (Member)	<b>NO</b>	
<b>LA MESA</b> POLICE DEPARTMENT	(Alternate)		
<b>NATIONAL CITY</b> POLICE DEPARTMENT	CHIEF ADOLFO GONZALES (Member)	<b>NO</b>	
<b>NATIONAL CITY</b> POLICE DEPARTMENT	Police Support Services Manager DAVE NOTEWARE (Alt)		
<b>OCEANSIDE</b> POLICE DEPARTMENT	VACANT (Member)	<b>NO</b>	
<b>OCEANSIDE</b> POLICE DEPARTMENT	CAPTAIN FRANK BRUCKNER (Alternate)		
<b>SAN DIEGO</b> POLICE DEPARTMENT	DIRECTOR PAT DRUMMY (Member)	<b>YES</b>	
<b>SAN DIEGO</b> POLICE DEPARTMENT	(Alternate)		
<b>SAN DIEGO SHERIFF'S</b> DEPARTMENT	SHERIFF BILL KOLENDER (Member)		
<b>SAN DIEGO SHERIFF'S</b> DEPARTMENT	ASSISTANT SHERIFF BILL GORE (Alternate)	<b>YES</b>	
ARJIS	ARJIS DIRECTOR PAM SCANLON	<b>YES</b>	
SANDAG	CRIMINAL JUSTICE RESEARCH DIRECTOR CYNTHIA BURKE	<b>YES</b>	

**Guests:** Dan Newland (San Diego Police Department), Gary Rapp (El Cajon Police Department), John Lusardi (San Diego County District Attorney's Office), Sam Johnson, Kim Kawada, Jeff Tayman (SANDAG), Jim Baumgart (San Diego Sheriff's Department), Bruce Churchill (National Engineering Technologies Group), Reginald Grigsby, Captain Dave Herring (Oceanside Police Department).

**Staff:** Dave Decker, Barbara Jean Harris, Barbara Montgomery (ARJIS)

## ARJIS PROJECT APPROVAL

### REVIEW AND APPROVAL OF ARJIS RELATED PROJECTS

**Project Name:** Substance Abuse Monitoring Program (SAM)

**Project Description:** Partial funding of SANDAG Criminal Justice Research Division project that involves conducting interviews in local detention facilities with adult and juvenile arrestees regarding their drug use.

**Project Participants:** Approximately 600 adult arrestees and 200 juvenile arrestees are interviewed per year.

**Estimated Cost (identify if budgeted or unbudgeted):** The annual cost of funding data collection for this project is approximately \$75,000. The California Boarder Alliance Group (CBAG) is currently funding around one-third of this project (\$28,500). SANDAG is requesting \$35,000 in reserve funds to help meet the projected budget.

**Estimated Start Time and Duration:** Interviews in 2005 are currently scheduled for March, May, June, September, October, and November.

**Benefits:** Since 1987, SANDAG has conducted interviews with adult and juvenile arrestees about their recent and past drug use. Locally, this information has been used to assess drug-use trends, identify potential drug epidemics and treatment needs, and monitor drug use within population subgroups. Feedback from practitioners in the field has identified the extreme usefulness of having "hard numbers" to document community need and new trends that may not have been previously recognized. Over the years, the project has also served as a platform for other research with the inclusion of addenda pertaining to such topics as methamphetamine use, intravenous drug use, and domestic violence.

**Request Routed to:** Business Committee, Technical Committee, Management Committee and Public Safety Committee

**Date Approved:**

**Comments:**



## **ARJIS PROJECT APPROVAL**

### **REVIEW AND APPROVAL OF ARJIS RELATED PROJECTS**

**Project Name:** Consultant to develop Enterprise ARJIS RFP

**Project Description:** An important part of the Enterprise ARJIS project is the creation of an RFP. The consultant will assist with finalizing the operational and functional requirements, confirm that the requirements meet the strategic vision for ARJIS, assist in the development of an enterprise architecture strategy, conduct an environmental scan of existing products and services to support Enterprise ARJIS, and develop an implementation road map. The RFP will be developed as components (phases), and will be reviewed by the Enterprise ARJIS Project Team and ARJIS Committees. The consultant will also assist with the development of selection criteria for evaluating the RFP responses.

**Project Participants:** Enterprise ARJIS Project Team, ARJIS Committees.

**Estimated Cost (identify if budgeted or unbudgeted):** \$250,000 - unbudgeted

**Estimated Start Time and Duration:** Tentatively scheduled for May 2005 through December 2006.

**Benefits:** The consultant will provide the independent organizational, management, and technical expertise required to develop the RFP for Enterprise ARJIS. The consultant will also provide a review of existing products and services on the market that best fit the business and technical requirements.

**Request Routed to:** Business Committee, Technical Committee, Management Committee and Public Safety Committee

**Date Approved:**

**Comments:**

## ARJIS PROJECT APPROVAL

### REVIEW AND APPROVAL OF ARJIS RELATED PROJECTS

**Project Name:** ARJIS Transactional Database (ATD) & associated data warehouse; Implement recommendations from validation study and move to production.

**Project Description:** Implement recommendations from a recent independent validation study that identified improvements to the initial database design. Also defines the database schema to meet industry standards that ensure data integrity and future maintainability. Build interfaces that keep warehouse data matching legacy. Move the ATD and warehouse into production, test with applications, troubleshoot and tune for maximum efficiencies.

**Project Participants:**

- DPC
- ARJIS
- SRA International, Inc. (Provider of information technology consulting services to government.)

**Estimated Cost (identify if budgeted or unbudgeted):** \$75,000 (Unbudgeted)

**On-Going Costs:** On-going maintenance costs will be addressed in the FY06 budget.

**Estimated Start Time and Duration:** 3/05 – 5/05

**Benefits:** The Transactional Database is the repository for data from the ARJIS legacy system stored in a relational database format.

- Allows use of off-the-shelf software and tools that require a relational database.
- Will be used by Global Query 3 (addition of Arrest, Citation, Traffic Accident, FI, Crime Case and Pawn Slips to Global Query 2), COPLINK (data sharing with Arizona), Enhanced crime mapping project, Sex Offender Management System & E-CARS
- Lays the technological groundwork for Enterprise ARJIS.
- Allows increased capacity for longer records storage.
- Simplifies application maintenance and development.

**Request Routed to:** Business, Technical, Management and Public Safety Committees.

**Date Approved:**

**Comments:** The ARJIS Transactional database and associated data warehouses are crucial components to multiple projects that are currently under design.

# CHIEFS'/SHERIFF'S MANAGEMENT COMMITTEE

April 6, 2005

AGENDA ITEM NO.: **6**

**Action Requested: RECOMMEND**

PRELIMINARY FY 2006 CRIMINAL JUSTICE RESEARCH DIVISION AND ARJIS WORK PROGRAM AND BUDGET

## **Introduction**

SANDAG's Draft FY 2006 Overall Work Program (OWP) were released for distribution and review by the Executive Committee at its March 11, 2005 meeting and the Criminal Justice Research Division (CJRD) and ARJIS Work Program is being shared with the Chiefs'/Sheriff's Management Committee at their April 6, 2005 meeting for approval. The preliminary Public Safety Work Program and Budget for FY 2006 was discussed by the Public Safety Committee at their January meeting. The SANDAG Board is scheduled to approve the FY 2006 OWP and budget at its April 22, 2005 and May 27, 2005 meetings, respectively.

## **Recommendation**

The Chiefs'/Sheriff's Management Committee is being asked to recommend to the Public Safety Committee inclusion of the Criminal Justice Research Division and ARJIS work elements into the SANDAG OWP and budget.

## **Discussion**

Proposed for FY 2006 are 20 work elements for the CJRD and 3 for ARJIS. Attachment 6-1 shows the objectives for these work elements. The CJRD and ARJIS have a combined FY 2006 budget of \$5.7 million, with ARJIS accounting for 78 percent of that total. Attachment 6-2 and 6-3 show the proposed expenses and revenues for each work element. Member assessments and user and connection fees represent 82 percent of the funding for these programs. The FY 2006 budget includes an increase to the assessment fees for the CJRD from \$170,000 to \$200,000. This additional funding would be used to support the Public Safety Committee and priority tasks identified through the needs assessment.

Major changes since this information was shared with you last January include: (1) an increase of \$442,800 in revenues for ARJIS, which reflects the proposed use of FY 2005 savings from San Diego Data Processing Corporation (SDDPC) and revenues from new ARJIS users; (2) updated information on SDDPC fees for FY 2005 that added \$230,000 to the contract services for the ARJIS Maintenance and Support work element (22001); and (3) the addition of one new CJRD project for \$13,700 that will focus on expanding health education and services at Hoover High School (20044).

Criminal Justice Research Division.

In FY 2006, SANDAG's CJRD will have a budget of almost \$1.23 million. Most of the funding for the CJRD (84%) is self-generated from actively seeking federal, state, and local grants. The estimated FY

2006 member assessments of \$200,000 are used exclusively to support PSC activities and the Criminal Justice Clearinghouse. The mostly self-funded aspect of the CJRD distinguishes it from most other SANDAG functions that rely heavily on federal, state, and local transportation dollars.

The CJRD supports local criminal justice planning and policymaking by compiling, analyzing, and reporting on crime trends, acting as the clearinghouse for local public safety information, and serving on relevant groups and commissions such as the Criminal Justice Council, Domestic Violence Council, and the Juvenile Crime Commission. The CJRD is nationally recognized for its evaluation research program and with its clearinghouse function has an underlying goal of determining root causes of criminal activity and applying problem solving techniques to mitigate and prevent crime before it starts. Key CJRD projects proposed for FY 2006 include:

- Evaluating juvenile delinquency prevention, prisoner reentry, and hepatitis and HIV prevention programs.
- Collaborating with other SANDAG division in the implementation of the Service Bureau and incorporation of other regional data, such as Census information, into criminal justice products.
- Supporting the Public Safety Committee and implementing regional crime prevention strategies identified through the Regional Public Safety needs assessment.
- Securing grant funding in the areas of elder abuse, domestic violence, and drug (methamphetamine) treatment.

#### *Automated Regional Justice Information System*

In FY 2006, ARJIS would have a budget of approximately \$4.5 million. The funding comes from member assessments (\$1.9 million), ARJIS user and connectivity fees (\$2.2 million), and FY 2005 savings which were set aside in an ARJIS reserve fund for use on priority projects (\$417,500). The member assessments and user and connectivity fees have not increased since 2001.

ARJIS' complex criminal justice information network (ARJISNET) is used daily by 11,000 officers, investigators, and analysts for tactical and crime analysis, investigations, and statistical information. ARJIS is internationally recognized for its leadership, collaboration, information sharing, and acquisition of effective information technology that enhances both officer and public safety. Key ARJIS projects proposed for FY 2006 include:

- Preparing and distributing a Request for Proposals (RFP) for migrating ARJIS to new technologies (i.e., "Enterprise ARJIS).
- Implementing a regional Sex Offender Registry System.
- Developing new crime mapping capabilities.
- Implementing a new multi-state crime analysis system (COPLINK).
- Providing hand-held Personal Digital Assistants (PDAs) to public safety officials working at the border enabling them to have real time access critical information (Border Safe).
- Quality control study of data entered into the ARJIS system.
- Privacy and security assessment.

JEFF TAYMAN  
Department Director of Technical Services

Attachments (3)

Key Staff Contacts: Pam Scanlon, (619) 699-6971, [pscanlon@arjis.org](mailto:pscanlon@arjis.org)  
Cynthia Burke (619) 699-1910; [cbu@sandag.org](mailto:cbu@sandag.org)

# **SAN DIEGO ASSOCIATION OF GOVERNMENTS FY 2006 PUBLIC SAFETY WORK PROGRAM**

## **SUMMARY OF OBJECTIVES**

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### **CRIMINAL JUSTICE RESEARCH DIVISION**

- 20014 REGIONAL CRIMINAL JUSTICE RESEARCH AND CLEARINGHOUSE. The three objectives of this work element include: (1) supporting local criminal justice planning and policy making by providing analyses of crime and other public safety statistics; (2) maintaining current and historical information about crime and public safety strategies; and (3) serving as the infrastructure for developing research designs to evaluate the effectiveness of prevention and crime-reduction strategies. Emphasis in FY 2006 is to: (1) seek funding to support initiatives of regional interest; (2) collaborate with other SANDAG divisions in the implementation of the Service Bureau and incorporation of other regional data, such as Census information, into criminal justice products; and (3) support the Public Safety Committee (PSC) in implementing regional crime prevention strategies identified through the needs assessment.
- 20016 REFLECTIONS. The objective of this work element is to document the results of a day treatment center for youth offenders administered by the San Diego County Probation Department. About 200 youth are served annually. The SANDAG evaluation tracks the characteristics of the youth and the impact of services on recidivism. Emphasis in FY 2006 is to continue the ongoing evaluation while providing more analysis of client risk and protective factors.
- 20017 WINGS. In FY 2003, the San Diego County Probation Department began to transition from one data management system to another. To assist in this process, SANDAG contracted with two individuals to provide quality assurance and supervision in the development and management of this system. During FY 2006, these two contractors will continue to work with Probation Department staff on this system.
- 20018 MENTALLY ILL CRIMINAL OFFENDERS. In 2000, the San Diego County Sheriff's and Probation Departments implemented a program to provide intensive case management services to mentally ill offenders who were detained in a local facility and were on probation with the goal of keeping

them from cycling through the criminal justice system. SANDAG completed a four-year-long evaluation of this program, which involves comparing individuals who received services through this program to those who did not. **Emphasis in FY 2006 is on preparing these results for a peer-reviewed publication** and to share project results and lessons learned from this local evaluation.

- 20019 JUVENILE JUSTICE CRIME PREVENTION ACT. The objective of this work element is to provide the evaluation component required by the California Board of Corrections for four San Diego County Probation Department juvenile programs that are receiving this state funding. These programs range from prevention services to graduated sanctions for adjudicated offenders. This is the fifth year of this evaluation. Emphasis in FY 2006 is to continue the ongoing evaluation effort and provide a comprehensive annual report that documents these program evaluations.
- 20021 YOUTH OF COLOR HIV/SAP PROJECT EVALUATION. The objective of this work element is to document the implementation of a minority youth outreach program in North County administered by Mental Health Systems, Inc. (MHS). As part of this program, outreach, education, and services are provided to youth to reduce risks associated with substance abuse and the transmission of HIV. SANDAG is also conducting interviews with program participants to document the success of the program in reaching its goals. Emphasis in FY 2006 is on completing the final evaluation report.
- 20023 ASSESSMENT OF A SYRINGE EXCHANGE PROGRAM. The objective of this work element is to assist Family Health Centers of San Diego (FHCS) in their efforts to document the services provided as part of the City of San Diego Pilot Clean Syringe Exchange Program. Emphasis in FY 2006 is to assist FHCS staff as they continue to document their own program statistics.
- 20026 SUBSTANCE ABUSE MONITORING. The objective of this work element is to measure drug use and other behavior trends among arrested adults and juveniles. As part of this project, SANDAG interviews adults arrested and booked into the three San Diego County detention facilities, as well as youth arrested and booked into San Diego County's Juvenile Hall, on a bi-annual basis about their alcohol and drug use history. Emphasis in FY 2006 is to conduct at least 800 interviews.
- 20033 PROJECT SAFE NEIGHBORHOODS OUTREACH. The objective of this work element is to assist the Project Safe Neighborhoods (PSN) Facilitation Committee in the development of an outreach message targeted at reducing youth gun violence. In FY 2005, SANDAG compiled information through interviews, focus groups, and analysis of regional statistics to create this message and conducted a pilot message dissemination in five areas of San

Diego County. Emphasis in FY 2006 is to complete message dissemination for this project on a broader scale.

- 20035 FAMILY TIES. The objective of this work element is to evaluate a San Diego County Sheriff's Department program targeted at individuals returning to their communities from jail. As part of this program, targeted services will be provided to the adults while they are in custody, including domestic violence and parenting classes. SANDAG will document the implementation of the program and will measure its effectiveness by collecting data from program participants. Emphasis in FY 2006 is to produce the second annual research report, which will incorporate preliminary outcome data.
- 20036 HEPATITIS OUTREACH EVALUATION. The objective of this work element is to document hepatitis outreach, education, and case management efforts by Family Health Centers of San Diego (FHCS) targeted at men who have sex with men and intravenous drug users. SANDAG will conduct interviews and surveys, as well as analyze data collected by program staff. Emphasis in FY 2006 is to prepare the second annual evaluation report.
- 20037 TEEN COURT. The University of California at San Diego's (UCSD) Academic Center of Excellence on Youth Violence Prevention received a grant from the California Board of Corrections to expand the services offered by the San Diego Teen Court. SANDAG's objective for this project would be to conduct a process and impact evaluation for this program, based on its prior experience in this field. Emphasis in FY 2006 will be on completing the first annual report.
- 20038 HIV MPOWERMENT EVALUATION. The objective of this work element is to assist Family Health Centers of San Diego (FHCS) staff in documenting HIV prevention services to members of groups at high risk for HIV infection. SANDAG staff will assist FHCS in documenting program services, which will include counseling, testing, referral, education, and case management. Emphasis in FY 2006 is to provide the funding agency with status reports on standardized dataset documentation.
- 20039 HIV BEHAVIOR CHANGE CAMPAIGN. The objective of this work element is to assist Family Health Centers of San Diego (FHCS) in implementing and evaluating an HIV behavior change campaign targeted at men who have sex with men (MSM) and MSM who are HIV positive. In FY 2005, SANDAG staff assisted FHCS in collecting information to create the campaign and will work with them to evaluate its effectiveness. Emphasis in FY 2006 is to assist in the creation and evaluation of a second prevention message.
- 20040 KIVA. The objective of this work element is to assist McAlister Institute in evaluating a pilot project to implement the inclusion of trauma services within a residential substance abuse treatment program for women in San



Diego County. In FY 2005, SANDAG staff assisted McAlister Institute in implementing appropriate data collection strategies, trained program staff, and met with them on a regular basis. Emphasis in FY 2006 is to complete the evaluation.

- 20041 YOUNG OFFENDER REENTRY EVALUATION. The objective of this work element is to conduct a process and impact evaluation of a young offender reentry program being implemented by Phoenix House. SANDAG staff will assist Phoenix House in documenting how the program is implemented and managed, as well as what client needs are and how well they were met. In FY 2005, SANDAG staff finalized the research design and began data collection by conducting intake interviews with clients. Emphasis in FY 2006 is on beginning the outcome evaluation of the project.
- 20042 YMCA VIOLENCE PREVENTION. The goal of this project is to: raise community awareness of youth violence; increase community collaboration by strengthening the Coalition of Prevent Youth Violence; and enhance the Drug Court's Parenting, Mentoring, and Substance Abuse component. As part of this project, program staff is contracting with SANDAG's Criminal Justice Research Division to conduct a process and outcome evaluation.
- 20043 ELDERHELP. Eldercare, an organization serving seniors in our community, is implementing a project targeted at addressing the particular needs of lesbian, gay, bisexual, and transgender individuals in San Diego County. Eldercare has requested that SANDAG's Criminal Justice Research Division conduct a process and outcome evaluation of this study, which is funded by the California Endowment. Emphasis in FY 2006 would be on implementing the evaluation and beginning data collection.
- 20044 HOOVER HIGH COORDINATED HEALTH PROJECT. The goal of this project is to expand the depth and delivery of health education and services at Hoover High School in City Heights by 1) providing expanded health education to all students with the intent of motivating them to maintain and improve their health, prevent disease, and avoid or reduce health-related behaviors; and 2) provide targeted prevention and intervention for students who require intervention beyond classroom intervention. As part of this project, program staff are contracting with SANDAG's Criminal Justice Research Division to conduct the process and outcome evaluation.

## **ARJIS**

- 22001 ARJIS: MAINTENANCE AND SUPPORT. The objective of this work element is to provide ongoing support and maintenance for the ARJISNET network and applications used by ARJIS agencies. Included is customer support for these initiatives via help desk services, troubleshooting, problem tracking and

reporting, and minor system and program modifications. Our ongoing emphasis is to support: (1) the secure network known as ARJISNET, with nodes at 60 ARJIS agency sites; (2) the ARJIS legacy application that provides real-time law enforcement data to 11,000 law enforcement users; and (3) ARJIS Web-based applications such as Cal Photo (statewide mugshots and DMV photos) and crime mapping.

22002 ARJIS: PROJECT MANAGEMENT AND ENHANCEMENTS. The objective of this work element is to enhance ARJIS systems according to priorities set by the Public Safety Committee (PSC) and Chiefs'/Sheriff's Management Committee (CSMC). This element also includes project management and executive oversight for the ARJIS program and staffing the PSC, CSMC, and other working groups that help guide ARJIS. Emphasis in FY 2006 is to: (1) complete and implement a new Web-based mapping application; (2) complete and implement a regional sex offender registry system; (3) create interfaces to facilitate distribution of ARJIS data; (4) add new data sources to Global Query; (5) test and evaluate enhanced data mining and crime analysis tools; and **(6) conduct a Uniform Crime Reporting (UCR) classification quality control study.**

22005 ARJIS: ENTERPRISE SYSTEM. The objective of this work element is the replacement of the legacy ARJIS system and development of Enterprise ARJIS. The preliminary work on the ARJIS Enterprise System was conducted under the ARJIS: Project Management and Enhancements work element (22002). Emphasis in FY 2006 is to: (1) document and prioritize user requirements; (2) document the existing technical framework; **(3) explore enterprise solutions; (4) develop project plan and timeline; (5) conduct a privacy and security assessment; and (6) release the RFP and begin vendor selection.**

**SAN DIEGO ASSOCIATION OF GOVERNMENTS  
FY 2006 CRIMINAL JUSTICE RESEARCH DIVISION AND ARJIS WORK PROGRAM  
PROGRAM REVENUES**

<b>PROJECT NUMBER</b>	<b>PROJECT TITLE</b>	<b>TOTAL FUNDING</b>	<b>FEDERAL</b>	<b>MEMBER ASSESSMENT</b>	<b>LOCAL OTHER</b>
<b>CRIMINAL JUSTICE RESEARCH DIVISION</b>					
20014	CJ - Regional Criminal Justice Research	200,000		200,000	0
20016	CJ - Reflections	42,000			42,000 L6
20017	CJ - WINGS	75,000			75,000 L6
20018	CJ - Mentally Ill Criminal Offenders	27,521			27,521 L17
20019	CJ - Juvenile Justice Crime Prevention Act	433,000			433,000 L6
20021	CJ - Youth of Color HIV/SAP Evaluation	20,000			20,000 L7
20023	CJ - Assessment of Syringe Exchange Program	10,000			10,000 L8
20026	CJ - Substance Abuse Monitoring	75,000			75,000 L1, L11
20033	CJ - Project Safe Neighborhoods Outreach	50,000	50,000 (F5)		0
20035	CJ - Family TIES	51,743			51,743 L17
20036	CJ - Hepatitis Outreach Evaluation	30,000			30,000 L8
20037	CJ - Teen Court	36,000			36,000 LX1
20038	CJ - HIV Mpowerment Evaluation	32,000			32,000 L8
20039	CJ - HIV Behavior Change Campaign	40,000			40,000 L8
20040	CJ - KIVA	15,000			15,000 L21
20041	CJ - Young Offender Reentry Evaluation	60,000			60,000 L20
20042	CJ - YMCA Violence Prevention	20,000			20,000 LX1
20043	CJ - Elderhelp	25,000			25,000 LX4
20044	CJ - Hoover High Coordinated Health Project	13,736			13,736 LX2
	<b>SUBTOTAL</b>	<b>1,256,000</b>	<b>50,000</b>	<b>200,000</b>	<b>1,006,000</b>
<b>ARJIS</b>					
22001	ARJIS - Maintenance and Support	2,267,348		392,251	1,875,097 L12
22002	ARJIS - Project Mgmt and Enhancements	1,545,518		1,463,018	82,500 L12
22005 NEW	ARJIS - Enterprise System	669,691			669,691 L12
	<b>SUBTOTAL</b>	<b>4,482,557</b>	<b>0</b>	<b>1,855,269</b>	<b>2,627,288</b>
	<b>TOTAL</b>	<b>5,738,557</b>	<b>50,000</b>	<b>2,055,269</b>	<b>3,633,288</b>

**FUNDING SOURCES**

**FEDERAL**

(F5) U.S. Department of Justice

**LOCAL OTHER**

(L1) High Intensity Drug Traffic Area Group  
(L6) County Probation Department  
(L7) Mental Health Services  
(L8) Family Health Centers  
(L11) California Border Alliance and FY 05 Savings from ARJIS  
(L12) ARJIS User and Connectivity Fees (includes FY05 savings)  
(L17) County Sheriff  
(L20) Phoenix House  
(L21) McAlister Institute  
(LX1) UCSD  
(LX2) San Diego City Schools

**SAN DIEGO ASSOCIATION OF GOVERNMENTS  
FY 2006 CRIMINAL JUSTICE RESEARCH DIVISION AND ARJIS WORK PROGRAM  
PROGRAM EXPENDITURES**

<b>PROJECT NUMBER</b>	<b>PROJECT TITLE</b>	<b>TOTAL PROJECT COST</b>	<b>SALARIES AND BENEFITS</b>	<b>INDIRECT COSTS</b>	<b>OTHER DIRECT COSTS</b>	<b>TEMPORARY STAFF</b>	<b>CONTRACT SERVICES</b>	<b>CONTRACT SERVICES</b>	<b>MATERIALS AND EQUIP.</b>
<b>CRIMINAL JUSTICE RESEARCH DIVISION</b>									
20014	CJ - Regional Criminal Justice Research	200,000	127,587	70,622	1,250	541	0	0	0 E1
20016	CJ - Reflections	42,000	24,913	13,790	200	3,097	0	0	0 E1
20017	CJ - WINGS	75,000	48,295	26,705	0	0	0	0	0
20018	CJ - Mentally Ill Criminal Offenders	27,521	17,290	9,571	0	660	0	0	0
20019	CJ - Juvenile Justice Crime Prevention Act	433,000	262,036	145,043	300	25,621	0	0	0 E1
20021	CJ - Youth of Color HIV/SAP Evaluation	20,000	12,882	7,118	0	0	0	0	0
20023	CJ - Assessment of Syringe Exchange Program	10,000	2,667	1,476	0	5,857	0	0	0
20026	CJ - Substance Abuse Monitoring	75,000	13,363	7,397	1,100	21,140	0	32,000	0 E2
20033	CJ - Project Safe Neighborhoods Outreach	50,000	25,342	14,028	8,400	2,230	0	0	0 E3
20035	CJ - Family TIES	51,743	31,666	17,528	0	2,299	0	250	0 E2
20036	CJ - Hepatitis Outreach Evaluation	30,000	16,960	9,388	100	3,552	0	0	0 E1
20037	CJ - Teen Court	36,000	21,838	12,088	400	1,424	0	250	0 E2
20038	CJ - HIV Mpowerment Evaluation	32,000	18,006	9,966	200	3,828	0	0	0 E1
20039	CJ - HIV Behavior Change Campaign	40,000	23,787	13,166	200	2,847	0	0	0 E1
20040	CJ - KIVA	15,000	8,383	4,640	200	1,777	0	0	0 E1
20041	CJ - Young Offender Reentry Evaluation	60,000	33,943	18,788	2,100	5,169	0	0	0 E1
20042	CJ - YMCA Violence Prevention	20,000	8,308	4,598	100	6,994	0	0	0 E1
20043	CJ - Elderhelp	25,000	14,739	8,158	200	1,903	0	0	0 E1
20044	CJ - Hoover High Coordinated Health Project	13,736	8,684	4,807	0	245	0	0	0
	<b>SUBTOTAL</b>	<b>1,256,000</b>	<b>720,689</b>	<b>398,877</b>	<b>14,750</b>	<b>89,184</b>	<b>0</b>	<b>32,500</b>	<b>0</b>
<b>ARJIS</b>									
22001	ARJIS - Maintenance and Support	2,267,348	0	0	0	0	198,072	2,069,276	0 E4
22002	ARJIS - Project Mgmt and Enhancements	1,545,518	87,173	48,252	197,000	0	205,768	1,007,325	0 E5
22005 NEW	ARJIS - Enterprise System	669,691	112,854	62,467	0	0	159,370	335,000	0 E6
	<b>SUBTOTAL</b>	<b>4,482,557</b>	<b>200,027</b>	<b>110,719</b>	<b>197,000</b>	<b>0</b>	<b>563,210</b>	<b>3,411,601</b>	<b>0</b>
	<b>TOTAL</b>	<b>5,738,557</b>	<b>920,716</b>	<b>509,596</b>	<b>211,750</b>	<b>89,184</b>	<b>563,210</b>	<b>3,444,101</b>	<b>0</b>

## EXPENDITURE NOTES (Other Direct Costs, Contract Services, and Materials and Equipment)

E1 Mileage, publications, meeting expense

E2 Mileage, meeting expense, incentives, contract services

E3 Materials for media campaign

E4 \$475,000 (San Diego Data Processing Corporation Labor)

\$523,000 (ARJISNET Network Service and Support)

\$50,000 (System documentation)

\$1,021,276 (Legacy System Maintenance)

**\$2,069,276 (Total Contract Services)**E5 **\$197,000 (Space Lease Fee, Parking, Supplies, Audits, Outside Graphics, Travel, SANGIS, Network/Wireless Access Fee)**

\$112,000 (Accounting Services, Legal Review, Needs Assessment)

\$895,325 (Application Development)

**\$1,007,325 (Total Contract Services)**

E6 \$85,000 (Security and Privacy Assessment)

\$250,000 Enterprise ARJIS RFP

**\$335,000 (Total Contract Services)**

# CHIEFS'/SHERIFF'S MANAGEMENT COMMITTEE

April 6, 2005

AGENDA ITEM NO.: **7**

## Action Requested: INFORMATION / POSSIBLE ACTION

### CRIME IN THE SAN DIEGO REGION 2004

#### Introduction

As part of a cooperative agreement with local law enforcement agencies, the Criminal Justice Research Division compiles regional violent and property crime statistics on a bi-annual basis and to track changes and trends in crimes rates and numbers. This information is useful in providing a timely regional picture of how crime varies across jurisdictions and is impacted by different prevention and enforcement strategies.

The Annual Crime Report, with statistics through calendar year 2004, is scheduled for completion and distribution in early April. Comparisons are made with the prior year, as well as 2000, 1995, and 1985 (5, 10, and 20 years ago). The FBI Index crimes, also known as Part I crimes, include four violent offenses (homicide, rape, robbery, and assault) and three property offenses (burglary, larceny, and motor vehicle theft).

#### Recommendation

The Management Committee is requested to receive the report and give direction where appropriate.

#### Violent Crime

The 2004 violent crime rate of 4.6 incidents per 1,000 population was the lowest regional rate in the past 20 years and represented a two percent decrease from 2003 (when the rate was 4.7) (Attachment 7-1). This rate equates to about 1.6 violent victimizations per hour each day. The number of homicides, rapes, and aggravated assaults reported in the region all decreased since 2003, but the number of robberies (which represented 26% of violent crime in 2004) actually increased six percent. Across the 25 jurisdictional areas, the violent crime rate increased in 16, decreased in 7, and there was no change in 2.

#### Property Crime

Property crime rates in the region decreased slightly from 2003 to 2004 (from 32.5 to 32.3 per 1,000 population), after three years of increases (from 28.7 in 2000) (Attachment 7-2). The property crime rates varied by jurisdiction from 13.0 to 49.7 in 2004. One in 54 San Diego County residents were the victim of a larceny (the most common property crime) in 2004, with most having something stolen from their vehicle. Burglary was the only property crime to decrease in 2004 (by 7% from 2003). One in 91 registered motor vehicles was stolen in the San Diego region in 2004, representing over \$144 million in stolen property.

## **Clearance Rates**

A crime is cleared, or solved for reporting purposes, when at least one person is arrested and charged with the offense. Factors that affect the clearance rate include availability of personnel to conduct preliminary and follow-up investigations and the availability of information and evidence to document crime facts and scenes. In 2004, around half (51%) of violent crimes were cleared, compared to 13 percent of property crimes.

JEFF TAYMAN  
Director of Technical Services

Attachment

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**VIOLENT CRIME RATE PER 1,000 POPULATION BY JURISDICTION  
San Diego Region, 2000, 2003, and 2004**

	2000	2003	2004	Change	
				2000-2004	2003-2004
Carlsbad	2.3	2.9	2.9	27%	-1%
Chula Vista	4.9	3.9	4.0	-18%	3%
Coronado	1.0	1.3	1.5	49%	17%
El Cajon	6.6	5.7	5.6	-15%	-2%
Escondido	5.0	4.3	4.8	-4%	13%
La Mesa	4.0	3.1	3.6	-10%	15%
National City	8.0	9.1	7.4	-7%	-19%
Oceanside	5.3	6.4	5.9	12%	-8%
San Diego	5.9	5.7	5.2	-11%	-9%
Sheriff - Total	3.4	3.1	3.6	6%	17%
Del Mar	4.3	2.2	2.9	-34%	29%
Encinitas	3.0	2.4	2.4	-20%	-2%
Imperial Beach	5.8	5.2	6.8	18%	32%
Lemon Grove	6.5	5.7	6.6	3%	17%
Poway	2.1	1.6	1.5	-30%	-5%
San Marcos	3.7	3.2	3.7	-1%	15%
Santee	3.2	2.4	3.1	-4%	27%
Solana Beach	1.8	1.5	2.7	45%	80%
Vista	3.9	4.1	4.9	26%	21%
Unincorporated	3.2	3.0	3.5	9%	16%
Alpine	3.4	2.4	3.4	<-1%	41%
Fallbrook	2.7	2.2	2.3	-16%	3%
Lakeside	3.7	3.1	2.8	-25%	-9%
Ramona	1.7	2.7	2.1	23%	-20%
Spring Valley	3.4	3.9	5.4	59%	39%
Valley Center	3.6	3.6	3.9	6%	7%
Other Unincorporated	3.4	3.0	3.5	5%	20%
<b>San Diego Region</b>	<b>4.9</b>	<b>4.7</b>	<b>4.6</b>	<b>-6%</b>	<b>-2%</b>

**PROPERTY CRIME RATE PER 1,000 POPULATION BY JURISDICTION  
San Diego Region, 2000, 2003, and 2004**

	2000	2003	2004	Change	
				2000-2004	2003-2004
Carlsbad	24.0	24.2	23.3	-3%	-4%
Chula Vista	35.7	35.4	34.4	-4%	-3%
Coronado	16.9	22.7	24.9	47%	10%
El Cajon	33.6	44.7	43.6	30%	-2%
Escondido	33.2	36.4	40.2	21%	10%
La Mesa	34.1	38.0	39.5	16%	4%
National City	41.2	45.6	49.7	21%	9%
Oceanside	31.1	32.2	35.3	14%	10%
San Diego	32.0	36.2	35.1	10%	-3%
Sheriff - Total	18.8	23.0	22.9	22%	<-1%
Del Mar	46.9	55.9	43.2	-8%	-23%
Encinitas	20.5	22.4	20.0	-3%	-11%
Imperial Beach	26.7	30.8	32.2	21%	5%
Lemon Grove	26.8	32.5	35.7	33%	10%
Poway	15.5	17.1	16.8	8%	-2%
San Marcos	22.6	23.1	22.2	-2%	-4%
Santee	21.6	24.6	22.8	5%	-7%
Solana Beach	17.7	22.2	24.9	40%	12%
Vista	25.7	27.9	30.8	20%	10%
Unincorporated	15.3	21.0	20.8	36%	-1%
Alpine	17.4	22.8	21.5	23%	-6%
Fallbrook	14.3	21.9	23.7	66%	8%
Lakeside	13.5	22.4	23.5	74%	5%
Ramona	10.9	18.4	13.0	19%	-29%
Spring Valley	18.4	21.0	23.4	27%	11%
Valley Center	9.4	24.7	20.2	115%	-18%
Other Unincorporated	16.4	20.0	19.8	21%	-1%
<b>San Diego Region</b>	<b>28.7</b>	<b>32.5</b>	<b>32.3</b>	<b>13%</b>	<b>-1%</b>