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# MEETING NOTICE AND AGENDA

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- Imperial Beach
- La Mesa
- Lemon Grove
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- Oceanside
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- San Marcos
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- Solana Beach
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- and
- County of San Diego

**ADVISORY MEMBERS**

- Imperial County
- California Department of Transportation
- Metropolitan Transit System
- North County Transit District
- United States Department of Defense
- San Diego Unified Port District
- San Diego County Water Authority
- Southern California Tribal Chairmen's Association
- Mexico

## SAN DIEGO CONFORMITY WORKING GROUP

The San Diego Conformity Working Group may take action on any item appearing on this agenda.

Wednesday, January 6, 2010

**10:30 a.m. to 12 noon**

SANDAG, Conference Room 8C  
 401 B Street, Suite 800  
 San Diego, CA 92101-4231

Staff Contact: Andrea Hoff  
 (619) 699-1983  
 ahof@sandag.org

### AGENDA HIGHLIGHTS

- **SCHEDULE FOR DEVELOPMENT OF THE 2010 REGIONAL TRANSPORTATION IMPROVEMENT PROGRAM**

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# SAN DIEGO CONFORMITY WORKING GROUP

Wednesday, January 6, 2010

<b>ITEM #</b>		<b>RECOMMENDATION</b>
1.	INTRODUCTIONS	
+2.	SUMMARY OF NOVEMBER 4, 2009, MEETING	INFORMATION
	<p>The San Diego Conformity Working Group (CWG) is asked to review the meeting summary for the November 4, 2009, CWG meeting. Please see attachment.</p>	
3.	PUBLIC COMMENTS/COMMUNICATIONS	
	<p>Members of the public will have the opportunity to address the working group during this time.</p>	
+4.	SCHEDULE FOR DEVELOPMENT OF THE 2010 REGIONAL TRANSPORTATION IMPROVEMENT PROGRAM (RTIP)	INFORMATION
	<p>SANDAG will begin the development of the 2010 RTIP in January 2010. The SANDAG Board of Directors will be asked to approve the 2010 RTIP, including its air quality conformity determination in September 2010. SANDAG staff will provide the CWG with an overview of the proposed schedule for development of the 2010 RTIP and air quality analysis.</p>	
5.	EMISSION FACTORS (EMFAC) 2010 DEVELOPMENT	DISCUSSION
	<p>California Air Resources Board (CARB) staff will provide the CWG with an update on the development of the next generation of EMFAC software.</p>	
6.	EIGHT-HOUR OZONE STANDARD RECLASSIFICATION UPDATE	DISCUSSION
	<p>Staff from the U.S. Environmental Protection Agency (EPA) and the San Diego Air Pollution Control District (SDAPCD) will provide an update on the proposed rule to implement the 1997 8-Hour Ozone Standard.</p>	
7.	OTHER BUSINESS	INFORMATION
8.	UPCOMING MEETING	INFORMATION
	<p>The next meeting of the CWG is scheduled for Wednesday, February 3, 2010, from 10:30 a.m. to 12 noon at SANDAG.</p>	

+ next to an item indicates an attachment

**San Diego Association of Governments**  
**SAN DIEGO CONFORMITY WORKING GROUP**

January 6, 2010

AGENDA ITEM NO.: **2**

**Action Requested: INFORMATION**

SUMMARY OF NOVEMBER 4, 2009, MEETING

File Number 3100600

**Item #1: Introductions**

Self-introductions were made. See attached attendance list.

**Item #2: Summary of August 12, 2009, Meeting**

Andrea Hoff, SANDAG, asked the CWG to review the meeting summary. No corrections were made.

**Item #3: Public Comments/Communications**

There were no public comments made.

**Item #4: 2008 RTIP Amendment No. 16 Regional Emissions Analysis and Modeling Procedures (Draft)**

At the October 7, 2009, CWG meeting, the group discussed the conformity criteria and procedures to be followed to determine conformity of the 2008 RTIP Amendment No. 16 and to redetermine conformity of the 2030 Regional Transportation Plan (RTP). SANDAG staff presented information about the travel demand model, the growth forecast update, public involvement and outreach, financial assumptions, the latest emissions model and emissions budgets, the list of capacity increasing projects, the list of exempt projects, and transportation control measures.

The draft conformity analysis document for Amendment No. 16, Attachment 4 in the agenda packet (page 13) was released to the CWG for a 30-day comment period on October 30, 2009. The CWG was asked to review the draft document and provide comments at the meeting. Additional comments should be provided to SANDAG in writing by the close of the comment period on November 30, 2009.

Ms. Hoff first presented the list of capacity-increasing projects that were included in the conformity analysis for Amendment No. 16. The same list of projects was sent out to the CWG on October 6 and prior to the November 4 meeting. The first project is a California Department of Transportation (Caltrans) project, State Route (SR) 78 Auxiliary Lanes, and the reason for its addition to the amendment is cited as 'include capacity-increasing information.'

Pat Landrum, Caltrans, asked how the project had changed from its description in Amendment No. 15.

Elisa Arias, SANDAG, said that Sookyung Kim, the SANDAG staff person responsible for preparing the list, is not at the meeting, but staff would ask her for this information and relay that information to the group via e-mail.

Ms. Hoff said the next three projects are new projects located in the City of Oceanside and include two road-widening projects and one project that widens SR 78. The following five projects listed are located in the County of San Diego. The first four projects have revised their project descriptions, and the fifth listed is a new project. The City of San Diego added one project to list in order to increase funding shown in the RTIP. The last two projects are located in the City of San Marcos and are seeking to change the funding amount or revise the funding allocations between fiscal years.

Mr. Landrum asked when the 2008 RTIP Amendment No. 15 was approved.

Ms. Hoff said that she did not know the exact approval date. She stated that she would e-mail the approval date to the group.

Ms. Hoff asked the group to refer to page 13 in the agenda to review and comment on the 2008 RTIP Amendment No. 16 Regional Emissions Analysis draft document. Most of the changes that were made to the document were text changes made to maintain consistency within the document. The substantive changes made are toward the end of the document and contain the new emissions analysis numbers.

Ms. Hoff noted that Carl Selnick, SDAPCD, provided a suggested change to the text on page 14 of the agenda packet (page 2 of the draft document). He suggested bringing the paragraph up to date by adding the exact date of the EPA's proposal to reclassify areas, including San Diego under subpart 2 instead of subpart 1. He suggested revising the paragraph to read:

On April 15, 2004, the EPA designated the San Diego air basin as nonattainment for the new 8-Hour Ozone Standard. This designation took effect on June 15, 2004. Several areas that are tribal lands in eastern San Diego County were excluded from the nonattainment designation. As shown in Figure 1, La Posta Areas 1 and 2, Cuyapaibe, Manzanita, and Campo Areas 1 and 2 are attainment areas for the 8-Hour Ozone NAAQS.

The air basin was initially classified as a basic nonattainment area under Subpart 1 of the Clean Air Act, and the maximum statutory attainment date for the 8-Hour Ozone Standard was set as June 15, 2009. However, the EPA is responding to a court decision and, on January 16, 2009, proposed that, among other areas of the country, the San Diego basic nonattainment area will be reclassified as a Subpart 2 moderate nonattainment area with a maximum statutory attainment date of June 15, 2010. Final EPA action on this proposed reclassification is yet to be taken.

Ms. Arias stated that, as the amendment moves through the approval process, any dates or wording that become dated would be corrected.

Ms. Hoff referred to Table 2 on page 26 of the agenda packet, which shows emissions budgets and results for reactive organic gases (ROG) and nitrogen oxides (NOx) as part of the 8-Hour Ozone Standard conformity analysis. Changes to this table included: deletion of analysis year data for 2008; update of the average weekday vehicle starts and miles for 2010, 2020, and 2030; and update of the projected ROG and NOx emissions. All projected emissions levels are well below the established budgets for ROG and NOx for the region.

Ms. Hoff also reviewed information on Table 3 on page 27 of the agenda, which provides emissions levels for carbon monoxide for the 2008 RTIP Amendment No. 16 and RTP conformity redetermination.

Ms. Hoff stated that the adjustment factors for ROG and NOx shown in Table 4 were applied to the emissions analysis.

Ms. Hoff stated that Table 5, containing exempt projects, was distributed at the October 7 CWG meeting and, as indicated in the footnote on page 29 of the agenda, may be updated after the December 3 deadline for jurisdictions to turn in exempt projects. The updated list of exempt projects will be e-mailed to the group for review at that time.

Ms. Hoff summarized the information contained in the bulleted list of schedule items on page 30 of the agenda. On October 7, 2009, SANDAG staff presented information on the criteria and procedures to be followed for the conformity analysis of the 2008 RTIP Amendment No. 16 and conformity redetermination of the 2030 RTP. The preliminary exempt project list was also distributed to the CWG.

Ms. Hoff noted an error in the third bullet in the section: SANDAG released the draft air quality conformity analysis for a 30-day review and comment period along with mail out of the November 4, 2009, agenda packet on October 30 (not October 29). The following bullet also contains a typo in the last sentence. The sentence should state that the 30-day public comment period should end on January 9 instead of January 6. The *TransNet* Independent Taxpayer Oversight Committee will be presented the 2008 RTIP Amendment No. 16 for input on January 13, 2010. The SANDAG Transportation Committee will be asked to recommend approval of the 2008 RTIP Amendment No. 16 and its conformity determination to the Board of Directors on January 15, 2010. The Board of Directors will be asked to approve the 2008 RTIP Amendment No. 16, its conformity determination, and conformity redetermination of the 2030 RTP at its January 22, 2010, meeting.

#### **Item #5: EMFAC 2010 Development**

Dennis Wade, CARB, stated that development of the EMFAC 2010 model continues, and it is anticipated that the draft be released in mid-2010 with submission to the U.S. EPA by the end of 2010.

Ms. Arias asked if he had any additional information about steps to take regarding the differences between the EMFAC model horizon year and that of local transportation plans (which is 2050 in San Diego).

Mr. Wade stated that discussions regarding that issue are underway, particularly as the issue relates to Senate Bill 375, but he did not have additional information at this time.

**Item #6: 8-Hour Ozone Standard Reclassification Update**

John Kelly, U.S. EPA, stated that upper management at the EPA had been briefed on the issue of 8-Hour Ozone Standard Reclassification. Utility groups have requested more time for state implementation plan (SIP) submittals and attainment. Mr. Kelly said that no more time would be allowed for attainment or submittals. He said that the San Diego region would be 'basic' for a while, as the overall discussions move forward.

Mr. Selnick stated that he is working on a moderate SIP for the region and plans to request a 'bump up.' He stated he would like to be aware of any changes to be made by the EPA which would impact his planned approach. His main concern is that the modeling would not be done in time to prepare a SIP for a different classification.

**Item #7: Final Area Designations for the 24-Hour Fine Particulate Standard Established in 2006**

Ms. Hoff stated that on October 8, 2009, the EPA issued final area designations for the 24-hour National Air Quality Standards for fine particulate matter (PM2.5) and has identified areas as either nonattainment, unclassifiable/attainment, or unclassifiable. The San Diego air basin is designated as unclassifiable/attainment. She asked Mr. Kelly if he would address this issue.

Mr. Kelly stated that, in other areas of the country, some areas are called 'unclassifiable' because the monitoring data is not available or the boundaries have not been finalized. But, San Diego will not change as a result of new data. He anticipates that in the November 13, 2009, *Federal Register*, the EPA will publish an effective date for these designations.

**Item #8: Next Meeting**

Ms. Hoff stated that the next meeting of the CWG is scheduled for December 2, 2009, from 10:30 a.m. to 12 noon. Meeting materials will be sent to the group in advance.

Attachment: 1. San Diego Region Conformity Working Group Meeting Attendance, November 4, 2009

Key Staff Contact: Andrea Hoff, (619) 699-1983, ahof@sandag.org

**San Diego Region Conformity Working Group**  
Meeting Attendance  
November 4, 2009

<b>Name</b>	<b>Agency</b>
Dennis Wade (phone)	CARB
Pat Landrum (phone)	Caltrans
Jose Marquez	Caltrans
Jane Dowda	Caltrans
Ken Johansen	Caltrans
Mike Brady (phone)	Caltrans
Andrea Hoff	SANDAG
Elisa Arias	SANDAG
Carla Walecka (phone)	TCA
John Kelly (phone)	U.S. EPA
Michael Morris	FHWA
Carl Selnick	SDAPCD

Proposed schedule for the 2010 Federal/Regional Transportation Improvement Program (F/RTIP)

	<b>Due Dates</b>	<b>Activities</b>
1.	Jan	SANDAG submits 2010 STIP to CTC
2.	22-Jan	SANDAG Board approves Amendment #16 to the 2008 RTIP including air quality redetermination
3.	29-Jan	Memo to all jurisdictions regarding schedules/procedures for the 2010 RTIP process including: <ul style="list-style-type: none"> <li>• Any new or updates capacity increasing projects</li> <li>• Requests for long-term borrowing?</li> </ul>
4.	4-Feb	Presentation at CTAC
5.	Feb	2010 RTIP Workshop
6.	3-Mar	Consultation with San Diego Conformity Working Group (CWG) on conformity criteria and procedures including revenue-constrained program assumptions, latest planning assumptions, transportation control measures, emissions model, emissions budgets, exempt projects, consultation, and public involvement.
7.	2-Apr	All projects proposed for 2010 RTIP due in ProjectTrak including new/updates to capacity increasing projects. Also includes to projects in the SANDAG FY 2011 CIP
8.	16-Apr	TC approves Quarterly Amendment to 2008 RTIP
9.	Apr 2 – Apr 30	Coding of CI projects/review project submittals
10.	18-May	Issue 2010 RTIP Draft Conformity Analysis for 30-day CWG review and comment
11.	2-Jun	Discuss 2010 RTIP Conformity Analysis at the regular CWG meeting
12.	June	CTC adopts statewide 2010 STIP
13.	17-Jun	30-day CWG comment period for draft Conformity Analysis ends
14.	24-Jun	Incorporate CWG comments into revised draft Conformity Analysis
15.	30-Jun	<ul style="list-style-type: none"> <li>• Signed resolutions with proof of public hearing due from all jurisdictions</li> <li>• Fully executed MOU for long term debt, as applicable</li> </ul>
16.	14-Jul	ITOC reviews draft 2010 RTIP
17.	16-Jul	Transportation Committee releases draft 2010 RTIP including its air quality conformity determination for public comment; and set September 3, 2010 TC meeting to hold public hearing/approves Quarterly Amendment to 2008 RTIP, if necessary
18.	1-Aug	SANDAG submits Draft 2010 RTIP to state and release 2010 RTIP Draft Conformity Analysis for 30-day public review and comment
19.	16-Aug	30-day comment period ends for draft 2010 RTIP including the Draft Conformity Analysis
20.	3-Sep	Transportation Committee holds public hearing to review the draft 2010 RTIP including its air quality conformity determination and recommends Final 2010 RTIP to the SANDAG Board for approval.
21.	24-Sep	SANDAG Board adopts Final 2010 RTIP including its air quality conformity
22.	1-Oct	SANDAG submits Final 2010 RTIP to state
23.	8-Oct	Start of state FSTIP Public Participation process
24.	15-Oct	TC approves Quarterly Amendment to 2008 RTIP (if necessary)
25.	29-Oct	State Public Participation process ends
26.	15-Nov	FSTIP submittal to FHWA/FTA
27.	15-Dec	Federal approval for FSTIP