



401 B Street, Suite 800
 San Diego, CA 92101-4231
 (619) 699-1900
 Fax (619) 699-1905
 sandag.org

Meeting Notice and Agenda

San Diego Regional Military Working Group

The San Diego Regional Military Working Group may take action on any item appearing on this agenda.

Monday, March 25, 2019

9 to 10:30 a.m.

SANDAG, 7th Floor Conference Room
 401 B Street, Suite 800
 San Diego, CA 92101

Please take the elevator to the 8th floor to access the meeting room.

Staff Contact: Jane Clough
 (619) 699-1909
 jane.clough@sandag.org

Agenda Highlights

- **Military Multimodal Access Strategy Update**

Please silence all electronic devices during the meeting

Mission Statement

The 18 cities and county government are SANDAG serving as the forum for regional decision-making. SANDAG builds consensus; makes strategic plans; obtains and allocates resources; plans, engineers, and builds public transit; and provides information on a broad range of topics pertinent to the region's quality of life.

MEMBER AGENCIES

Cities of
 Carlsbad
 Chula Vista
 Coronado
 Del Mar
 El Cajon
 Encinitas
 Escondido
 Imperial Beach
 La Mesa
 Lemon Grove
 National City
 Oceanside
 Poway
 San Diego
 San Marcos
 Santee
 Solana Beach
 Vista
 and
 County of San Diego

ADVISORY MEMBERS

Imperial County
 California Department
 of Transportation
 Metropolitan
 Transit System
 North County
 Transit District
 United States
 Department of Defense
 Port of San Diego
 San Diego County
 Water Authority
 Southern California
 Tribal Chairmen's Association
 Mexico



Welcome to SANDAG. Members of the public may speak to the Working Group on any item at the time the Working Group is considering the item. Please complete a Request to Comment form and then present the form to the Working Group coordinator. Members of the public may address the Working Group on any issue under the agenda item entitled Public Comments/Communications/Member Comments. Public speakers are limited to three minutes or less per person. The Working Group may take action on any item appearing on the agenda.

Both agenda and non-agenda comments should be sent to SANDAG via comment@sandag.org. Please include the Working Group name and meeting date, agenda item, your name, and your organization. Any comments, handouts, presentations, or other materials from the public intended for distribution at the meeting should be received by the Working Group coordinator no later than 5 p.m. two working days prior to the meeting. All public comments and materials received by the deadline become part of the official public record and will be provided to the members for their review at the meeting.

In order to keep the public informed in an efficient manner and facilitate public participation, SANDAG also provides access to all agenda and meeting materials online at sandag.org/meetings. Additionally, interested persons can sign up for email notifications at sandag.org/subscribe.

SANDAG operates its programs without regard to race, color, and national origin in compliance with Title VI of the Civil Rights Act. SANDAG has developed procedures for investigating and tracking Title VI complaints, and the procedures for filing a complaint are available to the public upon request. Questions concerning SANDAG nondiscrimination obligations or complaint procedures should be directed to the SANDAG General Counsel, John Kirk, at (619) 699-1997 or john.kirk@sandag.org. Any person who believes himself or herself or any specific class of persons to be subjected to discrimination prohibited by Title VI also may file a written complaint with the Federal Transit Administration.

In compliance with the Americans with Disabilities Act (ADA), SANDAG will accommodate persons who require assistance in order to participate in SANDAG meetings. If such assistance is required, please contact SANDAG at (619) 699-1900 at least 72 hours in advance of the meeting. To request this document or related reports in an alternative format, please call (619) 699-1900 or (619) 699-1904 (TTY), or fax (619) 699-1905.

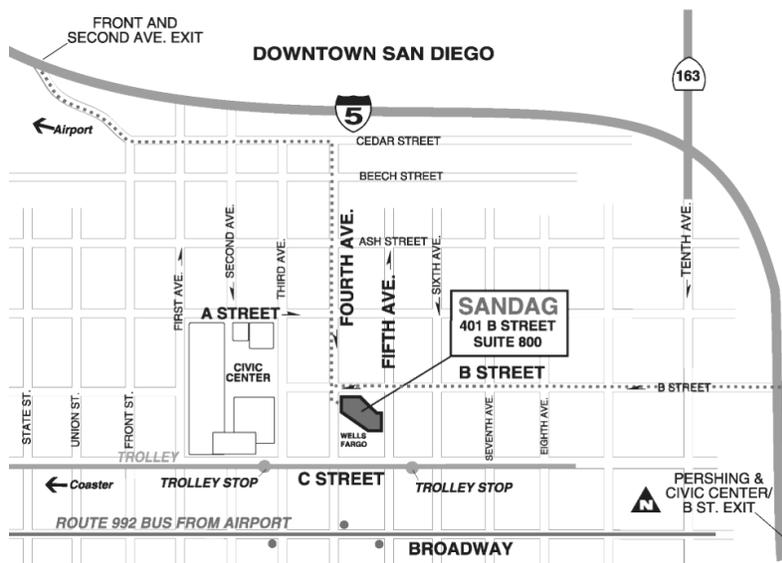
SANDAG agenda materials can be made available in alternative languages. To make a request, call (619) 699-1900 at least 72 hours in advance of the meeting.

Los materiales de la agenda de SANDAG están disponibles en otros idiomas. Para hacer una solicitud, llame al (619) 699-1900 al menos 72 horas antes de la reunión.

如有需要, 我们可以把SANDAG议程材料翻译成其他语言。

请在会议前至少 72 小时打电话 (619) 699-1900 提出请求。

SANDAG offices are accessible by public transit. Phone 511 or visit 511sd.com for route information. Bicycle parking is available in the parking garage of the SANDAG offices. To access the meeting room, please arrive on the 8th floor.



San Diego Regional Military Working Group

Monday, March 25, 2019

Item No.		Action
+1.	Approval of Meeting Minutes The San Diego Regional Military Working Group (Working Group) is asked to review and approve the minutes from its February 11, 2019, meeting.	Approve
2.	Public Comments/Communications Members of the public shall have the opportunity to address the Working Group on any issue within the jurisdiction of SANDAG that is not on this agenda. Anyone desiring to speak shall reserve time by completing a Request to Comment form and giving it to the meeting coordinator prior to speaking. Public speakers should notify the meeting coordinator if they have a handout for distribution to Working Group members. Public speakers are limited to three minutes or less per person. Working Group members also may provide information and announcements under this agenda item.	
3.	Member Communications Members of the Working Group shall have the opportunity to share news and information regarding their jurisdiction or installation of interest to the Working Group.	Information
4.	Chair's Report (Garry Bonelli, Working Group Chair) The Chair will update the Working Group on SANDAG-related issues of concern to the Working Group.	Information
Reports		
+5.	Military Multimodal Access Strategy Update (April Petonak) The Military Multimodal Access Strategy (Strategy) is a near term action identified in San Diego Forward: the 2015 Regional Plan. The purpose of the Strategy is to assemble and prioritize a list of projects, operational improvements and programs that could be implemented to address traffic congestion at key military base and port access points, providing people with alternatives to driving alone. The Working Group is asked to discuss the mission, vision, and values that inform the Strategy and a methodology to identify the key projects for each geographic focus for further analysis.	Discussion/ Possible Action
6.	Possible Topics for Next Meeting and Adjournment (Garry Bonelli, Working Group Chair) The next Working Group meeting will be Monday, April 15, 2019, at 9 am. The focus of the meeting will be to provide input for the development of the Multimodal Military Access Strategy.	Discussion/ Possible Action

+ next to an item indicates an attachment



San Diego Regional Military Working Group

Item: **1**

March 25, 2019

Action Requested: **Approve**

February 11, 2019, Meeting Summary

Chair Garry Bonelli (San Diego Unified Port District) called the meeting of the San Diego Regional Military Working Group (Working Group) to order at 9:06 a.m.

1. Approval of Meeting Minutes (Approve)

Action: Upon a motion by Steve Chung (Navy Region Southwest Seat – B), and a second by Rick Huenefeld (Marine Corps Recruit Depot), the Working Group approved the minutes from its October 15, 2018, meeting. Yes: Chair Bonelli, Blair King (City of Coronado), Andy Hall (City of Imperial Beach), Richard Crompton (County of San Diego), Mr. Huenefeld, Rodrigo Carrasco (Metropolitan Transit System), Mr. Chung, Charles Main (North County Transit District). No: None. Abstain: None. Absent: City of National City, City of Oceanside, City of San Diego, Coast Guard San Diego Sector, Marine Corps Installation West, and Navy Region Southwest (Seat A).

2. Public Comments/Communications/Member Comments (Information)

No public comments were made.

3. Member Communications (Information)

Captain Roy Love (Naval Base San Diego) informed the Working Group that in the upcoming week all bases had scheduled exercises, which was going to result in increased congestion.

Mr. Huenefeld informed the Working Group that March 16, 2019, is going to be the Centennial of the Groundbreaking for Construction of Marine Corps Recruit Depot.

Chair's Report

4. Chair's Report (Information)

Chair Bonelli updated the Working Group on the announcement made by SANDAG Executive Director Hasan Ikhata at the Board of Directors meeting on February 8, 2019, regarding pushing back San Diego Forward: The 2019-2050 Regional Plan (2019 Regional Plan) due to not being able to meet required state emissions standards.

Chair Bonelli also provided the Working Group with an update on the work of the Airport Connectivity Subcommittee. This subcommittee was formed to develop mobility solutions that connect the airport to the San Diego region. In particular, the Subcommittee has discussed extending the existing trolley system, creating a mobility hub on the U.S. Navy-owned SPAWAR site, and developing a "Grand Central Station."

Reports

5. San Diego Forward: The 2019-2050 Regional Plan Update (Information)

Coleen Clementson, Principal Regional Planner, updated the Working Group on the status of the 2019 Regional Plan

Working Group members had a brief discussion on the topic and asked a few clarifying questions to SANDAG staff.

6. Coronado Request to Repurpose *TransNet* Funds (Discussion)

Mr. King presented the City of Coronado's request to SANDAG to amend the *TransNet* Expenditure Plan to repurpose the \$25 million designated for construction of the Coronado Tunnel for congestion and traffic safety improvements along arterial highways and roadways. A discussion followed regarding how to bring this issue to light and bring it forward as an information item to both the Regional Planning and Transportation Committees. Staff was directed to determine the best timing and whether it should be in the context of an update on the activities of the MWG and status of the Multimodal Access Strategy project.

7. Military Multimodal Access Strategy Update (Discussion)

April Petonak, Associate Transportation Planner, provided an update on the Military Multimodal Access Strategy. Ms. Petonak asked the Working Group members to provide input on the presented materials, and Working Group members discussed key considerations, as well as the selection criteria.

Working Group members had a brief discussion on the topic and asked a few clarifying questions to SANDAG staff. It was determined that the project team should further refine the selection criteria methodology and return to the Working Group.

8. Possible Topics for Next Meeting (Discussion)

The next meeting of the Working Group will be scheduled in April.

9. Adjournment

The meeting was adjourned by Chair Bonelli at 11:10 a.m.

Confirmed Attendance at SANDAG San Diego Regional Military Working Group Meeting

February 11, 2019

Jurisdiction	Name	Attended
City of Coronado	Blair King	Yes
	Tom Ritter, Alternate	No
	Cliff Maurer, Alternate	No
City of Imperial Beach	Andy Hall	Yes
	Steve Dush, Alternate	No
City of National City	Brad Raulston	No
	Leslie Deese, Alternate	No
City of Oceanside	Jeff Hunt	No
	Russ Cunningham, Alternate	No
City of San Diego	Tait Galloway	No
Coast Guard San Diego Sector	CDR Tim Williams	No
	LCDR Kevin L. Winters, Alternate	No
County of San Diego	Donald Steuer	No
	Richard Crompton, Alternate	Yes
Marine Corps Installation West	Tom Caughlan	No
	Sam Jammal, Alternate	No
	Kristen Camper, Alternate	No
Marine Corps Recruit Depot	Rick Huenefeld	Yes
	Col. William Bruce Pitman, Alternate	No
	1st Lt. Emani Decquir, Alternate	No
Metropolitan Transit System	Rodrigo Carrasco	Yes
Navy – Southwest Division Naval Facilities Engineering Command (Seat A)	Joe Stuyvesant	No
	CAPT. Daniel P. Turner, Alternate	No
Navy – Southwest Division Naval Facilities Engineering Command (Seat B)	Steve Chung	Yes
	Mary Beth Dreusike	Yes
North County Transit District	Charles Main	Yes
	Chris Duddy	No
San Diego Unified Port District	Garry Bonelli, Chair	Yes
	Joel Valenzuela	No
	Aimee Heim, Alternate	Yes
	Jason Giffen, Alternate	Yes

Other Attendees

Trent Clark, Caltrans

Mike Donovan, City of Coronado

Matt Horton, Kimley-Horn & Associates

Nicole Burgess, member of the public

Anna Shepard, Naval Base San Diego

Capt. Roy Love, Naval Base San Diego

David Zajak, Naval Base San Diego

Muska Laiq, Naval Base San Diego

Mike Woiwode, SDMAC

SANDAG Staff

April Petonak

Coleen Clementson

Jane Clough

Patty Talamantes

Sanna Stolpe



San Diego Regional Military Working Group

Item: **5**

March 25, 2019

Action Requested: **Discussion/Possible Action**

Military Multimodal Access Strategy Update

Introduction

The Military Multimodal Access Strategy is funded by a Caltrans Planning Grant and is one of the early actions identified in San Diego Forward: The 2015 Regional Plan. SANDAG hosted a workshop in December 2018 to receive feedback on prioritization criteria and current, planned and potential projects that support access to military facilities.

At the February Military Working Group (Working Group) meeting, the project team presented proposed criteria and methodology for selecting a subset of the identified projects for prioritization. Working Group members provided feedback to further develop a defensible process for strategically selecting a smaller subset of projects that could be championed by the Military Working Group.

Discussion/Approval

Based on input from the Working Group, the project team has developed a revised Project Prioritization Methodology (Attachment 1) for the Working Group's consideration.

1. *Proposed Mission, Vision and Values* – For consistency with military decision-making processes, it is recommended that the prioritization methodology flow from the Mission, Vision, and Values of the Working Group. Staff would like to receive feedback on the proposed Mission, Vision and Values.
2. *Revised Project Prioritization Methodology* – Staff has received feedback from the Working Group and would like to present a revised approach.

Next Steps

Project team will finalize the Prioritization Methodology and apply it to the project inventory. The filtered projects by each installation's geographic area will be presented at a future meeting.

The project team will be seeking input from the Working Group on the following key milestones:

- April 15, 2019 - Initial Strategic Action Discussion
- May 13, 2019 - Review Short-List of Projects, Cost Estimates and Refine Strategic Actions
- June 10, 2019 - Review Draft Strategy
- Fall 2019 – Finalize Strategy and Project Close-Out

Key Staff Contact: April Petonak, (619) 699-7322, april.petonak@sandag.org

Attachment: 1. Revised Project Prioritization Methodology



Recommended Prioritization Methodology (DRAFT)

The draft recommended prioritization methodology is a three-step approach that was presented and discussed at the MMAS PDT meeting held on 03/12/2019 at the SANDAG offices. The proposed methodology will allow the project team to strategically select a smaller subset of projects that could be championed by the Military Working Group.

STEP 1: Identify projects that align with MWG Mission, Vision, and Values (MVV)

The objective of this step is to simplify the project list for further evaluation. Projects that are not further evaluated will remain in the comprehensive project inventory.

Proposed MWG Mission, Vision, and Values (MVV)

For consistency with military decision-making processes, it is recommended that the prioritization methodology flow from the Mission, Vision, and Values of the MWG. Utilizing the MWG charter and MWG feedback, the following MVV was developed:

The MMAS seeks to *facilitate dialogue* and *find common ground* between the military installations in San Diego County and adjacent local communities related to the region's transportation system.

Military bases need the transportation system to *support mission readiness* through the safe movement of personnel in emergency situations while also enhancing the quality of life of service members. Nearby local jurisdictions need to operate and maintain transportation facilities in a state of good repair that *equitably serve the needs of all community members* including residents, employees, and businesses. The MMAS contributes towards a transportation system that *improves safety* for all users and *reduces vehicle miles travelled (VMT)* and *greenhouse gas (GHG) emissions* as outlined in Caltrans Sustainable Community Grant requirements.

In order to identify projects that are likely to be the most impactful to MWG stakeholders, certain project attributes are necessary. The following list identifies the characteristics of projects and programs that *align with the MMAS MVV* and *should move forward for a detailed project evaluation*, which is outlined in Step 2.

- Proposed Screens:
 - **Screen 1:** Directly benefits at least two stakeholders, including one base and one local jurisdiction
 - Purpose of screen: to eliminate single-stakeholder improvements
 - If a project passes this screen, it will move onto the next screen.
 - **Screen 2:** Improves multimodal travel
 - Purpose of screen: to eliminate non-multimodal projects



- If a project passes this screen, it will move onto the next screen.
- **Screen 3:** Project is adequately defined to proceed to detailed evaluation
 - Purpose of screen: to identify projects with defined project scope & project extents that allow for detailed evaluation
 - If a project passes this screen, it will move onto the next step.
- Validation of Screening by MWG
 - Feedback from MWG stakeholders (Are there any projects that were screened out that you wish to advance to the detailed evaluation step?)

STEP 2: Detailed evaluation for screened projects list

The objective of this step is to perform a detailed evaluation of projects elevated from the screening in Step 1 in order to create a differentiation among projects and help identify projects of priority for the MWG. The detailed evaluation process analyzes each project using agreed upon criteria by MWG stakeholders.

- **Congestion Relief (Max of 4 Points)**
 - A score of 0-2 applied to project based on heat map of congestion experienced. **GIS analysis of commute periods using Google maps or other readily available source.**
 - 2 pts – High congestion area
 - 1 pt – Moderate congestion area
 - 0 pts – Low congestion area
 - A score of 0-2 applied to project based on the impact towards relieving congestion. **KH traffic engineer to recommend score.**
 - 2 pts – High relief potential
 - 1 pt – Medium relief potential
 - 0 pts – Low relief potential
 - Note: Leaning on technical expert to make judgement.
- **Increases Safety (Max of 4 points)**
 - A score of 0-2 applied to project based on heat map of collisions. **GIS analysis of existing collision data from TIMS to be used.**
 - 2 pts – Located in an area whose number of collisions is significantly higher than the state's average (x% higher)
 - 1 pt – Located in area whose number of collisions is around the state's average (plus or minus x)
 - 0 pts – Located in an area whose number of collisions is below the state's average (x% lower)
 - Note: Specific values for "x" will be generated during analysis based on industry best practices and to place about 1/3 of the projects in each scoring category.
 - A score of 0 or 2 applied to project based on whether a project is an FHWA approved safety countermeasure. **KH traffic engineer to recommend score.**
 - 2 pts – Incorporates approved safety countermeasures



- 0 pts – Does not incorporate approved safety countermeasures
- **Increases Transportation Options (Max of 4 points)**
 - A score of 0-1 applied to project based on the impact towards increasing viable and convenient transportation options. **KH mobility planner to determine score.**
 - 1 pt for each qualifier met:
 - Connects to high capacity transit or provides congestion relief on a planned or existing transit route
 - Improvement on a high throughput facility (freeway)
 - Connects to a Smart Growth Opportunity Area
 - Adds a new option not previously available or improves existing transit option

STEP 3: MWG Validation of ranked project list

The objective of this step is to allow the MWG stakeholders to validate the projects that rise to the top of the list from the detailed evaluation. This step will result in a vetted top 20 project list for the MWG to move forward with.

- Detailed evaluation process will result in a ranked list of projects.
- A draft top 5 project list for each base distributed to each **MWG representative for validation** of scoring & ranking
 - MWG representatives will have the opportunity to either confirm or replace projects in the list
 - Military base and local Jurisdictions shall collaboratively work together to provide the following bonus evaluation:
 - Project Readiness (**Max of 2 points**) – Bonus evaluation measure. **Local jurisdiction and military base to determine score.**
 - A score of 0-2 applied to project based on project readiness.
 - 1 pt for each qualifier met:
 - 1 pt – Identified in an approved planning document or process
 - 1 pt – Project has committed funding or matching funds of at least 20% of the total project cost.
- **KH and SANDAG create final prioritized list** of 20 projects based on earlier technical scoring and alignment with MVV.
- Ranked list to be **presented to MWG** for validation of final scoring