ARJIS
Automated Regional Justice Information Systems

CRIMINAL JUSTICE RESEARCH

CHIEFS'/SHERIFF'S MANAGEMENT COMMITTEE

Wednesday, February 2, 2005
9:30 a.m. – 11:00 a.m.

San Diego Police Western Division
5215 Gaines Street
San Diego, CA

AGENDA HIGHLIGHTS

- **PUBLIC SAFETY COMMITTEE SESSION AT SANDAG BOARD RETREAT**

- **FY 2005 PROJECT STATUS UPDATE**

- **DATA REQUESTS FROM OUTSIDE AGENCIES**

- **REGIONAL SEX OFFENDER PROJECT**

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SANDAG

CHIEFS'/SHERIFF'S MANAGEMENT COMMITTEE AGENDA

Wednesday, February 2, 2005

9:30 a.m.

ITEM #		RECOMMENDATION
1.	ROLL CALL	
+2.	APPROVAL OF JANUARY 5, 2005 MINUTES	APPROVE
3.	PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS	

Members of the public will have the opportunity to address the Management Committee on any issue within the jurisdiction of the Committee. Speakers are limited to three minutes each. Committee members also may provide information and announcements under this agenda item.

REPORTS

+4.	PUBLIC SAFETY COMMITTEE UPDATE (Chief Zoll)	INFORMATION

Chair's report on the Public Safety Committee Retreat and other pertinent public safety matters. The draft minutes of the Public Safety Committee Meeting on January 14, 2005 are attached.

+5.	PUBLIC SAFETY COMMITTEE SESSION AT SANDAG BOARD RETREAT	DISCUSSION

The SANDAG Board of Directors Annual Retreat scheduled for February 9th-11th features a session on Public Safety. During this session Public Safety Committee members will review and discuss the findings of the recently completed needs assessment with discussion focusing on priorities and opportunities for the Public Safety Committee. Chiefs'/Sheriff's Committee members are asked to provide input to those members who will be attending the retreat. The briefing report for the Public Safety Session is attached.

6.	FY 2005 PROJECT STATUS UPDATE (Pam Scanlon)	RECOMMEND

Staff will present a status on the key 2005 projects. A project status sheet is attached for the Committee's review. Highlighted projects include ARJIS Crime Mapping, Enterprise ARJIS, Server infrastructure, and the SOMC regional sex offender system.

7.	BUSINESS AND TECHNICAL COMMITTEE UPDATES (Gary Rapp and Captain Reginald Grigsby)	INFORMATION

Committee chairs will provide updates and any action items from the latest meetings. Both committees are recommending approval of two unfunded priority projects: 1) eSUN testing and 2) the recruitment for a Chief Technology Officer (CTO) whose primary responsibility will be Enterprise ARJIS.

8.   DATA REQUESTS FROM OUTSIDE AGENCIES (Pam Scanlon)   DISCUSSION

ARJIS has received several requests from non-member agencies for regional data. These requests are focused on juvenile diversion, domestic violence re-victimization, and sexual assault prosecutions, among others. To ensure data integrity and consistency, staff has developed a Data Request Form and centralized process that includes utilizing SANDAG's Criminal Justice Research Division to fulfill these requests. The committee is asked to review and discuss the proposal recommending this centralized approach.

9.   REGIONAL SEX OFFENDER PROJECT   INFORMATION

The SOMC (Sex Offender Management Council) regional sex offender project was officially kicked off this week. Sergeant Kirby Beyer, the project manager, will provide a project status.

10. UPCOMING MEETINGS   INFORMATION

The next meeting of the County Chiefs'/Sheriff's Management Committee is scheduled for March 2, 2005 at 9:30 a.m.

11. ADJOURNMENT

+ next to an agenda item indicates an attachment

CHIEFS'/SHERIFF'S MANAGEMENT COMMITTEE

February 2, 2005

AGENDA ITEM NO.: **2**

Action Requested: APPROVE

MANAGEMENT COMMITTEE DISCUSSION AND ACTIONS
Meeting of January 5, 2005

1.   ROLL CALL

The meeting was called to order by Chair Tom Zoll at 9:35 a.m. See attendance sheet on last page.

2.   APPROVAL OF DECEMBER 1, 2004 MEETING MINUTES   APPROVE

Upon a motion by Chief Poehlman (Oceanside Police Department) and a second by Chief Emerson (Chula Vista Police Department), the Management Committee unanimously approved the minutes of December 1, 2004.

3.   PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

None.

REPORTS

4.   PUBLIC SAFETY COMMITTEE UPDATE   INFORMATION

Chair Zoll stated that the next meeting of the Public Safety Committee is on Friday, January 14, 2005. At the December 10, 2004 meeting, Assistant Sheriff Gore (San Diego Sheriff's Department) stated that Sam Johnson from SANDAG did a presentation on the Intelligent Transportation Systems (ITS) Program. He liked the possibility of the Sheriff's Department and law enforcement agencies having access to this information via a publishable website. Ted Middleton did a presentation on the needs assessment and is present today at the Management Committee for an update.

5.   FY 2005 BUDGET AMENDMENT: USE OF REDUCED SAN DIEGO DATA   RECOMMEND
PROCESSING CORPORATION FEES

Pam Scanlon (ARJIS) stated that ARJIS entered into fixed contracts with San Diego Data Processing Corporation (SDDPC) three years ago. In July 2004 (after the FY 2005 budget was approved), the SDDPC reduced the maintenance fees. This amounts to a savings for FY 2005 of $638,000.

The members wanted to know:
1. Money for RMS? (Assistant Sheriff Gore)
2. Cost of Projects? (Chief White)
3. What happens to the money? (Chief Poehlman)
4. Money to go to individuals (agency refunds)? (Director Drummy)
5. Fund balance amount? (Assistant Sheriff Gore)

Pam Scanlon stated the money charged is based on agencies' funding for the JPA and operations. Nine contract cities pay along with other agencies. The City of San Diego currently is not paying anything into the Network and it may be necessary to add this

charge for the FY 2006. The extra money could be used to pay for testing of RMS and future projects. Since the money is over $500,000, the SANDAG Board of Directors has the authority of dispersal of this money. The Board will take into consideration the recommendations from the Management Committee and the Public Safety Committee. The monies could be refunded to the agencies on a proportional basis minus the cost of implementing this return (ARJIS personnel and City Auditor expenses). A rough draft of the refund was given. The Enterprise ARJIS fund currently has a balance of $8 million. The financial statement for Fiscal Years 2003 and 2004 are being held up in the San Diego budget audit being done by KPMG.

Basically there are three options for dispersal of this money.
1. Increase the fund balance.
2. Use the money for priority projects and enterprise ARJIS.
3. Credit the agencies (proportional amount).

ARJIS recommends shifting the money from maintenance to development. The Business Committee will meet on January 11 to prioritize projects.

Chair Zoll acknowledges the incentive of all of the Chiefs to reduce costs and leans towards holding onto the money. It is always hard to ask for more money. If returning the money to the agencies, it would be best to do at the end of the fiscal year.

Chief Poehlman stated that he would like to continue to hold onto the money and have the money available for projects. If extra money is available, it could be used to reduce the costs of projects now, and if there is money still available at the end of the fiscal year, to reduce costs for next year.

Chief Hutton (Coronado Police Department) would like to see a breakdown of the unfunded projects.

Chief Poehlman would like to see the breakdown of costs for projects and approve each project on an individual basis (not lump the projects together for approval).

Chief Poehlman recommended that ARJIS put the money in the general fund account. At the end of the fiscal year, the Management Committee will review on how to disperse the remaining amount. Chief Gonzales added that the projects with cost estimate need to be available. Chief Emerson seconded with all in favor. This recommendation will go to the Public Safety Committee and forwarded to the SANDAG Board of Directors.

Pam Scanlon stated ARJIS is developing a Work Program for FY 2006.

6.   PUBLIC SAFETY NEEDS ASSESSMENT FINDINGS   DISCUSSION/POSSIBLE ACTION

Pam Scanlon introduced Ted Middleton, consultant for SANDAG. Mr. Middleton presented a PowerPoint presentation concerning his findings from doing 21 interviews with members from the Public Safety Committee and the Chiefs. There is an opportunity and need to redefine compatibility between regions. There were four study areas: (1) Communications and Interoperability, (2) Regional Information Center, (3) Technology Acquisition and Support, and (4) Training.

The FBI has expressed a desire to open access to some Federal systems; however, numerous layers of security clearances will still be required.

Assistant Sheriff Gore asked what the role is of the Public Safety Committee (PSC) and what are they going to do. The PSC wants to know what they can do to help.

There needs to be a better definition of the role of intelligence and the legal restrictions and regulations.

Chair Zoll stated that this is an opportunity to let the Public Safety Committee members know the issues that law enforcement personnel deal with everyday, and issues that need answers.

If a location can be found for the Regional Information Center, the FBI is willing to contribute $800,000 to help with funding for the Resource Center. SANDAG thru the PSC could help in funding issues. Another funding issue is the Radio System Communication.

Ted Middleton would like to identify one or two tangible goals for the "top priorities" for help from the PSC.

Chair Zoll stated that the Chiefs will think about this and report back to Pam Scanlon.

Chief White (Escondido Police Department) stated concrete projects should be given to the PSC and would like the PSC to remove obstacles (funding and site issues).

Assistant Sheriff Gore stated that this is political people combining with law enforcement people.

Chair Zoll stated there may be issues that the Chief's don't need to share (law enforcement functions). There is a need to get the PSC on law enforcement's side. The Chiefs want to give an explanation to the PSC on what they (law enforcement) are working on.

Chief Emerson wanted to know if the PSC will help with the Regional Academy, regional communication (inoperability), and training issues. Law enforcement needs to have 100 acres to have a San Diego Regional Training Institute.

Chair Zoll stated that the PSC needs to know of the money issues and funding needed to pay for the project. These are the issues (money) we need to solve, on how the region is going to pay for it.

Chief Emerson stated that some issues should be handled at the Chief's level. For example, if he were looking at air support, lab services, and information sharing. Some cities like to share more than others.

Chair Zoll stated the need for planning and funding alternatives.

Pam Scanlon stated she will focus the PSC presentation on funding issues for the academy, communications, training, and laboratory services.

7.   PRELIMINARY FY 2006 PUBLIC SAFETY WORK PROGRAM AND BUDGET   DISCUSSION

Due to time restraints, Cindy Burke will come back to report at the next meeting.

8.   DATA SHARING AGREEMENT WITH TUCSON FOR COPLINK   APPROVAL

Pam Scanlon introduced Dave Decker, working part-time with ARJIS regarding the Border Safe project. The COPLINK node will be used for interim data sharing agreement. This research is being funded by the Department of Homeland Security (DHS) thru the Border Safe Grant.   The COPLINK query can access Tucson and perhaps Phoenix data.

Chief Poehlman motioned to approve the interim data sharing agreement between Tucson PD and ARJIS, with a second by Pat Drummy (San Diego Police Department), the Management Committee unanimously approved the Data Sharing Agreement.

Chief Emerson inquired about the California DOJ having the Megan's law site and if ARJIS will be disabling the ARJIS site.

Pam Scanlon stated that this will be brought back at the next meeting. ARJIS is looking at the State site and will make sure that everything is moving smoothly before disabling the ARJIS site.

9.   UPCOMING MEETINGS   INFORMATION

The next meeting of the County Chiefs'/Sheriff's Management Committee is scheduled for February 2, 2005 at 9:30 a.m.

10.   ADJOURNMENT

The meeting was adjourned at 10:50 a.m.

Key Staff Contacts: Pam Scanlon, (619) 699-6971; psc@sandag.org
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San Diego Association of Governments
COUNTY CHIEFS' & SHERIFF'S MANAGEMENT COMMITTEE ATTENDANCE
January 5, 2005

JURISDICTION	MEMBER NAME	ATTENDANCE	COMMENTS
CARLSBAD POLICE DEPARTMENT	CHIEF TOM ZOLL (Chair) (Member)	**YES**	
CARLSBAD POLICE DEPARTMENT	CAPTAIN DALE STOCKTON (Alternate)		
CHULA VISTA POLICE DEPARTMENT	CHIEF RICHARD EMERSON (Member)	**YES**	
CHULA VISTA POLICE DEPARTMENT	(Alternate)		
CORONADO POLICE DEPARTMENT	CHIEF ROBERT HUTTON (Member)	**YES**	
CORONADO POLICE DEPARTMENT	(Alternate)		
EL CAJON POLICE DEPARTMENT	ACTING CHIEF BILL MC CLURG (Member)	**YES**	
EL CAJON POLICE DEPARTMENT	(Alternate)		
ESCONDIDO POLICE DEPARTMENT	CHIEF DUANE WHITE (Member)	**YES**	
ESCONDIDO POLICE DEPARTMENT	DEPUTY CHIEF BLAINE BENNETT (Alternate)		
LA MESA POLICE DEPARTMENT	CHIEF CLIFF RESCH (Member)	**NO**	
LA MESA POLICE DEPARTMENT	(Alternate)		
NATIONAL CITY POLICE DEPARTMENT	CHIEF ADOLFO GONZALES (Member)	**YES**	
NATIONAL CITY POLICE DEPARTMENT	Police Support Services Manager DAVE NOTEWARE (Alt)		
OCEANSIDE POLICE DEPARTMENT	CHIEF MIKE POEHLMAN (Member)	**YES**	
OCEANSIDE POLICE DEPARTMENT	CAPTAIN FRANK BRUCKNER (Alternate)		
SAN DIEGO POLICE DEPARTMENT	DIRECTOR PAT DRUMMY (Member)	**YES**	
SAN DIEGO POLICE DEPARTMENT	(Alternate)		
SAN DIEGO SHERIFF'S DEPARTMENT	SHERIFF BILL KOLENDER (Member)		
SAN DIEGO SHERIFF'S DEPARTMENT	ASSISTANT SHERIFF BILL GORE (Alternate)	**YES**	
ARJIS	ARJIS DIRECTOR PAM SCANLON	**YES**	
SANDAG	CRIMINAL JUSTICE RESEARCH DIRECTOR CYNTHIA BURKE	**YES**	

Guests: Dan Newland (San Diego Police Department), Gary Rapp (El Cajon Police Department), John Lusardi (San Diego County District Attorney's Office), Ted Middleton (Consultant-Silvereye Technologies, Inc.)

Staff: Barbara Jean Harris, Barbara Montgomery (ARJIS)

PUBLIC SAFETY COMMITTEE

DRAFT

March 11, 2005

AGENDA ITEM NO.: **2**

Action Requested: APPROVE

PUBLIC SAFETY COMMITTEE DISCUSSION AND ACTIONS
Meeting of January 14, 2005

1. ROLL CALL

   The meeting was called to order by Chair Padilla (South County). See last page for attendance. Chair Padilla welcomed the new Chair of the Chiefs'/Sheriff's Management Committee, Chief Tom Zoll (County Chiefs'/Sheriff's Association) to the Public Safety Committee, replacing Chief Jim Davis who retired last month.

2. APPROVAL OF DECEMBER 10, 2004 MEETING MINUTES

   Upon a motion by Mayor Mark Lewis (East County) and a second by Supervisor Pam Slater-Price (County of San Diego), the Public Safety Committee unanimously approved the minutes of December 10, 2004.

3. PUBLIC COMMENTS/COMMUNICATIONS/MEMBER COMMENTS

   None.

REPORTS

4. REPORT FROM CHIEFS'/SHERIFF'S MANAGEMENT COMMITTEE   (INFORMATION)
   (Chief Zoll)

   Chief Zoll stated the Management Committee met on January 5th. Three main topics were discussed, two of which are on the agenda today: Agenda Item 5 (FY 2005 Budget Amendment) and Agenda Item 6 (Needs Assessment). The third topic was approval by the Committee of a data sharing agreement with the City of Tucson, for a grant funded by the Department of Homeland Security for information sharing between California and Arizona.

5. FY 2005 BUDGET AMENDMENT: USE OF REDUCED SAN DIEGO   (RECOMMEND)
   DATA PROCESSING CORPORATION FEES (Pam Scanlon)

   Pam Scanlon (Director of ARJIS) stated the FY 2005 ARJIS budget and associated Work Program of approximately $4 million was approved by the Chiefs'/Sheriff's Management Committee, the Public Safety Committee (PSC), and SANDAG Board last year. In the first quarter of FY 2005, ARJIS was notified that San Diego Data Processing Corporation (SDDPC) realized a savings of $638,000. The bulk of the savings came from the consolidation of servers and savings in software licenses.

   ARJIS presented to the Chiefs'/Sheriff's Management Committee three options for using these funds. The first option is to move the savings into the fund balance. That fund balance is approximately $9 million. Consultants have estimated the cost for Enterprise ARJIS to be

between 12-17 million dollars. The second option is to provide financial support for many of the unfunded priority projects. The estimate of unfunded priority projects is $798,000 and $680,000 was budgeted this fiscal year for these projects. Some of the priority projects that are unfunded are the Criminal Justice Research Division's Substance Abuse Monitoring Project (SAM), a consultant for the Request For Proposal (RFP) for Enterprise ARJIS, and support and testing of the Sheriff's new eSUN project. The third option is to credit the 51 agencies that contribute member fees to ARJIS a proportional amount of the savings.

The recommendation from the Chief's/Sheriff's Management Committee was to increase the fund balance and approve the expenditures of those funds on an individual basis (per project).

Chief Zoll stated that we are in the middle of a budget year, which is not the best time give the money back. If there are projects that are of significant priority and in need of funding, the Chiefs would like to evaluate them on a project by project basis. Chief Zoll added that ARJIS has been working very hard over the last several years to bring about efficiency within the contracts with SDDPC and other vendors. ARJIS has been successful in gaining more flexibility with the budget this year and the agencies should take advantage of that. At the end of the year, if there is money left over that has not been allocated, a recommendation could be made to either credit the agencies or reduce the costs for the following year.

Upon a motion by Supervisor Slater-Price and a second by Mayor Lewis, the Public Safety Committee unanimously approved recommending that the SANDAG Board increase the ARJIS reserve with the $638,000 savings, with the Chiefs'/Sheriff's Management Committee recommending to the PSC how these funds can be used for priority projects on a case-by-case basis.

6.   INITIAL FINDINGS OF THE REGIONAL PUBLIC SAFETY NEEDS NETWORK   (DISCUSSION/
      ASSESSMENT (Pam Scanlon and Ted Middleton)   POSSIBLE ACTION)

Ted Middleton (Silvereye Technologies, Inc.) presented initial findings on the public safety needs assessment. The effort is jointly funded by ARJIS and the Mobility Management and Project Implementation Department at SANDAG, exemplifying the potential for collaboration. To date, 22 interviews have been completed and five are currently scheduled. The next steps include getting feedback from the Committee to set the stage for the SANDAG Board Retreat. It was noted that public safety services are increasingly costly to provide and there is a need to look for opportunities to consolidate services where appropriate and/or improve service levels.

Supervisor Slater-Price noted that the Board of Supervisors on Wednesday approved a bond issue to upgrade the Regional Communication System (RCS) to ensure coverage in areas which are not reliable (primarily in East County, Encinitas, and South Bay).

Mayor Madrid (East County) inquired about what types of costs agencies are concerned about. Ted Middleton replied that recruiting officers, purchasing weapons, outfitting cars, and the overall public safety function are becoming more expensive. More readily available technologies (cameras in cars, mobile data, fingerprint) are also increasing the costs of putting officers on the street.

Vice Chair Guerin (North County Coastal) reported an incident where the Carlsbad Fire Department responded to a home in Encinitas before crews from the County arrived. Vice Chair Guerin stated the PSC needs to start documenting success stories such as this where cross jurisdiction collaboration works.

2

Mayor Madrid asked about what size of building is needed for a regional information center. Assistant Sheriff Gore (County Sheriff) stated a 35,000 square foot facility is needed. There is initial funding from Homeland Security grants and ongoing support provided by the Federal Bureau of Investigation (FBI). There is significant work being done to get this regional center in operation and hopefully in nine months it will be. Marshal Bejarano (Federal Public Safety) stated they are looking at the Kearny Mesa area for potential sites.

Gary Gallegos (SANDAG Executive Director)) stated that there is a significant investment in a regional transportation center with Caltrans and California Highway Patrol (CHP). Perhaps an option to consider is the joint use of that building. Ted Middleton stated there is interest in doing that, however, security may be an issue. Supervisor Slater-Price stated that Miramar might be a potential site.

Chief Lansdowne (County Chiefs'/Sheriff's Association) stated he was pleased with the results and feedback of the needs assessment study.

Vice Chair Guerin stated that they are taking this feedback as a base and will be developing a presentation for the upcoming SANDAG Board Retreat. It is an opportunity to share regional public safety issues and needs with the region's elected officials. She extended an invitation for anyone on the committee to attend the Retreat. Please let the Chair or Vice Chair know if you have anything specific that you would like to include on that presentation.

Mayor Madrid inquired if Ted Middleton had conducted interviews with members of the public. The Mayor recommended interviews with focus groups consisting of citizens, and commented it is important to know what our clients want.

Vice Chair Guerin stated that public safety is on the radar screen of many people. Public safety and our fire departments are constantly trying to keep up with technology. Constituents support public safety and they want public safety agencies to be responsive.

Gary Gallegos stated that SANDAG regularly solicits information from the public through surveys and the public safety could also be addressed through them. SANDAG will be conducting a public opinion survey in the spring 2005.

7. PRELIMINARY FY 2006 PUBLIC SAFETY WORK PROGRAM AND   (DISCUSSION/
    BUDGET (Cynthia Burke and Pam Scanlon)   POSSIBLE ACTION)

    Cynthia Burke (Director of Criminal Justice Research Division) stated that the preliminary FY 2006 work program went to the Executive Committee this morning. In FY 2006, Criminal Justice anticipates a budget of $1.24 million. Sixteen percent of this comes from Clearinghouse funds, with the remainder from evaluation grants from the state and federal level. Key projects for the coming year will include continuing on-going evaluations, supporting the Public Safety Committee and implementation strategies identified through the needs assessment, and incorporating other SANDAG data into criminal justice products.

    Pam Scanlon stated a no change budget is proposed for FY 2006. The primary focus for FY 2006 is the Enterprise ARJIS system (the replacement of the legacy system). ARJIS will also continue the development of the Regional Sex Offender Registry System, complete a new crime mapping application, and implement the multi-state crime analysis system (COPLINK) that will allow information sharing between California and Arizona and ultimately Orange County and Los Angeles. The wireless project which allows investigators and officers in the field to access ARJIS data will be moved to a production status. ARJIS has been working with the Criminal Justice Research Division, which has proven very helpful since the consolidation.

8.   UPCOMING MEETINGS   (INFORMATION)

The SANDAG Retreat will take the place of the February Public Safety Meeting. The next Public Safety Committee meeting will be March 11, 2005 at 1:30 p.m.

10.   ADJOURNMENT

Chair Padilla adjourned the meeting at 2:45 p.m.

JEFF TAYMAN
Director of Technical Services

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PUBLIC SAFETY COMMITTEE
CONFIRMED ATTENDANCE
January 14, 2005

JURISDICTION	NAME	MEMBER/ALTERNATE	ATTENDING YES/NO	COMMENTS
South County	Hon. Steve Padilla	Member - Chair	Yes	
	Hon. Frank Parra	Alternate	No	
North County Coastal	Hon. Christy Guerin	Member – Vice Chair	Yes	
	Hon. Dave Druker	Alternate	No	
East County	Hon. Mark Lewis	Member	Yes	
	Hon. Art Madrid	Alternate	Yes	
North County Inland	Hon. Ron Newman	Member	No	
	Hon. Morris Vance	Alternate	No	
City of San Diego	TBD	Member	N/A	
	TBD	Alternate	N/A	
County of San Diego	Supervisor Pam Slater-Price	Member	Yes	
	Supervisor Greg Cox	Alternate	No	
State Public Safety	Chief Skip Carter	Member	Yes	
	Assistant Chief Steve Lykins	Alternate	No	
County Chiefs'/Sheriff's Association	Chief Tom Zoll	Member	Yes	
	Chief William M. Lansdowne	Member	Yes	
	Chief Richard Emerson	Alternate	No	
	TBD	Alternate	No	
County Sheriff	Sheriff Bill Kolender	Member	No	
	Assistant Sheriff Bill Gore	Alternate	Yes	
Homeland Security	Chief David Ott	Member	Yes	
	Chief Bob Pfohl	Alternate	No	
ADVISORY MEMBERS				
County Public Safety	Vincent Iaria	Member	Yes	
	David Cranford	Alternate	Yes	
Federal Public Safety	Daniel Dzwilewski	Member	No	Diane Krzemien attended
	U.S.Marshal David Bejarano	Member	Yes	
	Ron Smith	Alternate	No	
	Carol C. Lam	Alternate	No	

PUBLIC SAFETY EFFORTS AT SANDAG

- Why is SANDAG getting into the business of public safety versus its traditional role of providing crime statistics and research?
- How can policymakers work together to enhance public safety, and support public safety officials?
- What are the synergies between public safety efforts at SANDAG and other areas including transportation and border issues?
- What are the opportunities for securing dedicated funding for public safety initiatives?

History of Public Safety at SANDAG – Criminal Justice Research

SANDAG has been involved in public safety efforts since 1977 when the Criminal Justice Research Division (CJRD) was established. The CJRD supports local criminal justice planning and policymaking by providing analyses of crime trends, serving as the clearinghouse for local public safety information, and conducting independent program evaluations.

In FY 2005, the CJRD is receiving $170,000 from member assessments to fulfill the clearinghouse functions, which represented 14 percent of their $1.25 million budget. The majority of CJRD revenues represent state (e.g., California Board of Corrections) and federal (e.g., Bureau of Justice Assistance and Center for Substance Abuse Treatment) evaluation grants pertaining to such topics as juvenile delinquency prevention, prisoner reentry, drug use among local arrestees, Hepatitis and HIV prevention, and gun violence.

ARJIS – SANDAG Consolidation

The Automated Regional Justice Information System (ARJIS) has been a Joint Powers Agency (JPA) since 1980. ARJIS is a complex criminal justice enterprise network utilized by 51 local, state and federal agencies in the San Diego region. Chartered with supporting a regional web-based enterprise secure network that contains the region's crime data (including cases, arrests, citations, field interviews, traffic accidents, fraudulent documents, photographs, gang information and stolen property), ARJIS is utilized daily by 11,000 officers, investigators, and analysts.

In FY 2005, 85 percent of ARJIS' budget of $4.86 million comes from member assessments and user and connectivity fees. The rest includes federal grants supporting crime mapping, implementing crime analysis systems, and providing public safety officials working at the border real time access to critical information.

The ARJIS-SANDAG consolidation was completed in March 2004 with approval by each of the 18 cities and the County of the revision of the ARJIS JPA. Some of the potential benefits of this consolidation, noted at that time, included a broadened regional public safety role for SANDAG, more effective use of research information, enhanced legislative outreach and funding opportunities, and more effective leveraging of resources.

Public Safety Committee

Through the ARJIS/SANDAG consolidation, the ARJIS Board of Directors and Executive Committee were evolved into a standing policy committee to advise the SANDAG Board of Directors on major policy-level matters related to public safety. The goals of the PSC include improving the quality of life in the region by promoting public safety and

justice through collaboration, information sharing, effective technology, policy and protocol development, and objective monitoring and assessment.

The PSC is unique in that it is composed of six voting SANDAG board members and five voting public safety members, as well as three public safety advisory members (see attached membership list). This cross-representation offers a number of benefits and opportunities by bringing together policy makers and law enforcement professionals and administrators, emergency medical services, and homeland security officials to facilitate cost and information sharing efforts, improve the integration of research findings in support of law enforcement activities, and potentially play a broader public safety role in the region beyond current ARJIS and CJRD functions.

The PSC is also different from other SANDAG committees in that it has autonomy as the governing board of ARJIS, independent of the board's role as the PSC. Because ARJIS is a separate legal entity, the ARJIS governing board has ultimate decision making authority for matters that were not delegated to SANDAG as the "Administrative Member" of the ARJIS joint powers agency.

Since its first meeting in March 2004, the PSC has had a number of accomplishments that demonstrate potential areas where the committee can be most effective. These include approving the posting local high risk sex offenders on the Internet, supporting law enforcement access to biometrics information, seeking funding for the Substance Abuse Monitoring program, and entering into a cooperative agreement with Capital Wireless Integrated Network (CAPWIN – a partnership between Maryland, Virginia, and the District of Columbia to integrate transportation and public safety data and voice communication systems through a wireless network).

In addition, the committee has also begun to build new relationships with Mexican public safety officials and is exploring ways to build consensus and partnerships between transportation and public safety for information sharing and coordinated operations to maximize the value and resulting benefit of regional Intelligent Transportation Systems (ITS) investments. For example, the deployment and integration of technology solutions that improve transportation operations can also enhance public safety in the region. These include highway and transit management and safety, event/incident management, and the traveler information system. As a result of the December PSC meeting, we have begun meeting with local police departments regarding the implementation of the automatic vehicle locator (AVL) technology current being deployed on transit vehicles as part of our ITS program.

Regional Needs Assessment

At the recommendation of the PSC, in November 2004, SANDAG contracted with a consultant to conduct a regional public safety needs assessment to help establish short- and long-term goals for the PSC that will enhance public safety and benefit member jurisdictions and public safety agencies, while respecting the roles and responsibilities of other regional organizations.

While individual public safety agencies and departments had undertaken such efforts, they had not been regional in scope. The assessment focused on four priority areas identified by the Chiefs'/Sheriff's Management Committee and the PSC at their October retreats:

1. the creation of a Regional Information Center;
2. communications and interoperability;

3. technology procurement and maintenance; and
4. training.

Interviews with key stakeholders were conducted in December 2004 and January 2005. The consensus from these interviews has been that regional cooperation is important and that opportunities for consolidation of services where appropriate should be identified for economies of scale. In addition, there was agreement that the Public Safety Committee could successfully facilitate partnerships, resulting in improved service delivery for the region as a whole. The Chiefs'/Sheriff's Management Committee and the PSC reviewed these initial findings at their January meetings and identified the following priorities:

- Negotiate public/private partnerships to provide cost-effective state of the art technologies for the region, such as wireless communications.
- Educate and engage elected officials and the public to gain support for critical public safety initiatives and priorities.
- Develop policies and protocols that facilitate the development of public safety technologies, information sharing agreements (e.g., between local, state, and federal entities), and privacy policies.
- Establish a Public Safety legislative program built on agreed upon regional priorities.
- Define public safety standards for the region to improve communication standards for interoperability and emergency and event management protocols and processes.
- Ensure coordination of homeland security related grants and initiatives to ensure compatibility and enhanced value to the region.
- Identify and obtain funding sources for both the development and

sustainment of systems and programs. Particular areas recommended include the regional information center and interoperable communication systems (approximately $200 to $300 million dollars).

Based on this information and the feedback from the SANDAG board, staff will develop a work program and budget and follow-up on recommended strategies to identify additional funds essential for carrying out agreed-upon priorities.